IOWA WORKFORCE DEVELOPMENT UNEMPLOYMENT INSURANCE APPEALS BUREAU

SANDRA K BALL

Claimant

APPEAL 21A-UI-07321-SC-T

ADMINISTRATIVE LAW JUDGE DECISION

ODD JOB II LLC

Employer

OC: 05/31/20

Claimant: Appellant (1)

Iowa Code § 96.4(3) – Ability to and Availability for Work

Iowa Admin. Code r. 871-24.22 - Able & Available - Benefits Eligibility Conditions

Iowa Admin. Code r. 871-24.23(10) - Able & Available - Leave of Absence

Iowa Code § 96.19(38) – Total, Partial, and Temporary Unemployment

Iowa Code § 96.7(2)a(2) – Employer Chargeability

STATEMENT OF THE CASE:

On March 10, 2021, Sandra K. Ball (claimant) filed an appeal from the March 2, 2021, reference 01, unemployment insurance decision that denied benefits effective October 11, 2020, based upon the determination she was still employed at the same hours and wages with Odd Job II, Inc. (employer) and was not able to and available for work. After due notice was issued, a telephone hearing was held on May 20, 2021. The claimant participated personally. The employer participated through Ken Folger, Owner. No exhibits were offered into the record.

ISSUES:

Was the claimant totally, partially, or temporarily unemployed?

Was the claimant able to work, available for work, and actively and earnestly seeking work effective October 11, 2020?

FINDINGS OF FACT:

Having reviewed all of the evidence in the record, the administrative law judge finds: The claimant began working for the employer in March 2017, as a part-time Inspector. On or about October 3, 2020, the claimant's supervisor tested positive for COVID-19 and notified the employees. The claimant was tested and the nurse advised her to quarantine for two weeks. The claimant was able to return to work after October 16.

REASONING AND CONCLUSIONS OF LAW:

For the reasons that follow, the administrative law judge concludes that the claimant was not able to and available for work effective October 11, 2020.

Iowa Code section 96.4(3) provides:

An unemployed individual shall be eligible to receive benefits with respect to any week only if the department finds that:

3. The individual is able to work, is available for work, and is earnestly and actively seeking work. This subsection is waived if the individual is deemed ... temporarily unemployed as defined in section 96.19, subsection 38, paragraph "c". The work search requirements of this subsection and the disqualification requirement for failure to apply for, or to accept suitable work of section 96.5, subsection 3 are waived if the individual is not disqualified for benefits under section 96.5, subsection 1, paragraph "h". [Emphasis added.]

Iowa Code section 96.19(38) provides:

Definitions.

- 38. Total and partial unemployment
- a. An individual shall be deemed "totally unemployed" in any week with respect to which no wages are payable to the individual and during which the individual performs no services.
- b. An individual shall be deemed partially unemployed in any week in which either of the following apply:
- (1) While employed at the individual's then regular job, the individual works less than the regular full-time week and in which the individual earns less than the individual's weekly benefit amount plus fifteen dollars.
- (2) The individual, having been separated from the individual's regular job, earns at odd jobs less than the individual's weekly benefit amount plus fifteen dollars.
- c. An individual shall be deemed temporarily unemployed if for a period, verified by the department, not to exceed four consecutive weeks, the individual is unemployed due to a plant shutdown, vacation, inventory, lack of work or emergency from the individual's regular job or trade in which the individual worked full-time and will again work full-time, if the individual's employment, although temporarily suspended, has not been terminated.

Iowa Admin. Code r. 871-24.22 provides, in relevant part:

Benefits eligibility conditions. For an individual to be eligible to receive benefits the department must find that the individual is able to work, available for work, and earnestly and actively seeking work. The individual bears the burden of

establishing that the individual is able to work, available for work, and earnestly and actively seeking work.

- (1) Able to work. An individual must be physically and mentally able to work in some gainful employment, not necessarily in the individual's customary occupation, but which is engaged in by others as a means of livelihood.
- a. Illness, injury or pregnancy. Each case is decided upon an individual basis, recognizing that various work opportunities present different physical requirements. A statement from a medical practitioner is considered prima facie evidence of the physical ability of the individual to perform the work required. A pregnant individual must meet the same criteria for determining ableness as do all other individuals.

. . .

(2) Available for work. The availability requirement is satisfied when an individual is willing, able, and ready to accept suitable work which the individual does not have good cause to refuse, that is, the individual is genuinely attached to the labor market. Since, under unemployment insurance laws, it is the availability of an individual that is required to be tested, the labor market must be described in terms of the individual. A labor market for an individual means a market for the type of service which the individual offers in the geographical area in which the individual offers the service. Market in that sense does not mean that job vacancies must exist; the purpose of unemployment insurance is to compensate for lack of job vacancies. It means only that the type of services which an individual is offering is generally performed in the geographical area in which the individual is offering the services.

. . .

j. Leave of absence. A leave of absence negotiated with the consent of both parties, employer and employee, is deemed a period of voluntary unemployment for the employee-individual, and the individual is considered ineligible for benefits for the period.

Iowa Admin. Code r. 871-24.23 provides, in relevant part:

Availability disqualifications. The following are reasons for a claimant being disqualified for being unavailable for work.

. . .

(10) The claimant requested and was granted a leave of absence, such period is deemed to be a period of voluntary unemployment and shall be considered ineligible for benefits for such period.

. . .

(35) Where the claimant is not able to work and is under the care of a medical practitioner and has not been released as being able to work.

Under Iowa Employment Security Law, an individual must be unemployed to be eligible for unemployment insurance benefits. Iowa Code § 96.19(38). Partial unemployment occurs when a claimant works and earns fewer wages than normal. *Id.* Total and temporary unemployment occur when someone has received no wages and performed no services during any given week. *Id.*

In this case, the claimant did not work and earn wages during the two weeks ending October 16 and was not partially unemployed. The employer had work available for the claimant and did not shut down during the relevant time; therefore, she was not temporarily unemployed. The claimant is considered totally unemployed and must be able to and available for work to be eligible for benefits.

An individual claiming benefits has the burden to prove that she is be able to work, available for work, and earnestly and actively seeking work. Iowa Admin. Code r. 871-24.22. The claimant elected not to work based on the advice of her medical provider. Accordingly, she was not able to and available for work and is not eligible for unemployment insurance benefits. Benefits are denied effective October 11, 2020.

DECISION:

The March 2, 2021, reference 01, unemployment insurance decision is affirmed. The claimant was not able to and available for work effective October 11, 2020. Benefits are denied.

Stephanie R. Callahan Administrative Law Judge

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May 28, 2021

Decision Dated and Mailed

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NOTE TO CLAIMANT: This decision determines you are not eligible for regular unemployment insurance benefits. If you disagree with this decision, you may file an appeal to the Employment Appeal Board by following the instructions on the first page of this decision. Individuals who do not qualify for regular unemployment insurance benefits, but who are unemployed or continue to be unemployed for reasons related to COVID-19 may qualify for Pandemic Unemployment Assistance (PUA). **You will need to apply for PUA to determine your eligibility under the program.** Additional information on how to apply for

PUA can be found at https://www.iowaworkforcedevelopment.gov/pua-information. If this decision becomes final or if you are not eligible for PUA, you may have an overpayment of benefits.

ATTENTION: On May 11, 2021, Governor Reynolds announced that lowa will end its participation in federal pandemic-related unemployment benefit programs effective June 12, 2021. The last payable week for PUA in lowa will be the week ending June 12, 2021. Additional information can be found in the press release at https://www.iowaworkforcedevelopment.gov/iowa-end-participation-federal-unemployment-benefit-programs-citing-strong-labor-market-and