IOWA WORKFORCE DEVELOPMENT UNEMPLOYMENT INSURANCE APPEALS BUREAU

JOSE R ARGUETA Claimant

APPEAL 21A-UI-19625-DB-T

ADMINISTRATIVE LAW JUDGE DECISION

SWIFT PORK COMPANY Employer

> OC: 04/14/20 Claimant: Appellant (5R)

Iowa Code § 96.4(3) – Able to and Available for Work Iowa Code § 96.19(38) – Temporary, Total, Partial Unemployment Iowa Code § 96.6(2) – Timeliness of Appeal Iowa Code § 96.7(2)a(2) – Same Base Period Employment Iowa Admin. Code r. 871-24.23(26) – Same Hours and Wages

STATEMENT OF THE CASE:

The claimant/appellant filed an appeal from the August 26, 2020 (reference 01) unemployment insurance decision that found claimant was not eligible for unemployment benefits due to him still being employed at the same hours and wages as his original contract of hire. The parties were properly notified of the hearing. A telephone hearing was held on November 19, 2021. The claimant participated personally. CTS Language Link provided language interpretation services to the claimant. The employer did not participate. The administrative law judge took administrative notice of the claimant's unemployment insurance benefits records. The hearing was consolidated with Appeal No. 21A-UI-19626-DB-T and 21A-UI-19627-DB-T.

ISSUES:

Is the appeal timely?

Is the claimant eligible for total, partial, or temporary unemployment benefits?

Is claimant employed for the same hours and wages?

Is the claimant able to and available for work?

Is the employer's account subject to charges?

FINDINGS OF FACT:

Having reviewed all of the evidence in the record, the administrative law judge finds: A decision dated August 26, 2020 (reference 01) that found the claimant was not eligible for benefits was mailed to the claimant's address of record. Claimant never received it in the mail. Claimant filed an appeal on September 3, 2021, after receiving other decisions stating he was overpaid benefits.

Claimant began his employment with this employer on July 27, 2011. He continues to work for the employer full-time as a production worker. From June 14, 2020 through June 27, 2020, the claimant was quarantining because his household family member had tested positive for COVID-19.

Claimant filed an original claim for unemployment insurance benefits with an effective date of June 14, 2020. From June 14, 2020 through June 27, 2020, claimant was paid regular unemployment insurance benefits and Federal Pandemic Unemployment Compensation benefits. Claimant was approved for Federal Pandemic Unemployment Assistance (PUA) benefits in a decision dated November 17, 2021 for the dates of June 14, 2020 through June 27, 2020; however, claimant's administrative records establish that he was never paid PUA benefits for those two weeks. The matter of payment of PUA benefits will be remanded to the Benefits Bureau for an initial investigation and payment.

REASONING AND CONCLUSIONS OF LAW:

For the reasons that follow, the administrative law judge concludes as follows:

The first issue is whether the claimant's appeal shall be considered timely. The administrative law judge finds that it shall.

lowa Code § 96.6(2) provides:

2. Initial determination. A representative designated by the director shall promptly notify all interested parties to the claim of its filing, and the parties have ten days from the date of mailing the notice of the filing of the claim by ordinary mail to the last known address to protest payment of benefits to the claimant. The representative shall promptly examine the claim and any protest, take the initiative to ascertain relevant information concerning the claim, and, on the basis of the facts found by the representative, shall determine whether or not the claim is valid, the week with respect to which benefits shall commence, the weekly benefit amount payable and its maximum duration, and whether any disgualification shall be imposed. The claimant has the burden of proving that the claimant meets the basic eligibility conditions of § 96.4. The employer has the burden of proving that the claimant is disqualified for benefits pursuant to § 96.5, except as provided by this subsection. The claimant has the initial burden to produce evidence showing that the claimant is not disgualified for benefits in cases involving § 96.5, subsection 10, and has the burden of proving that a voluntary quit pursuant to § 96.5, subsection 1, was for good cause attributable to the employer and that the claimant is not disgualified for benefits in cases involving § 96.5, subsection 1, paragraphs "a" through "h". Unless the claimant or other interested party, after notification or within ten calendar days after notification was mailed to the claimant's last known address, files an appeal from the decision, the decision is final and benefits shall be paid or denied in accordance with the decision. If an administrative law judge affirms a decision of the representative, or the appeal board affirms a decision of the administrative law judge allowing benefits, the benefits shall be paid regardless of any appeal which is thereafter taken, but if the decision is finally reversed, no employer's account shall be charged with benefits so paid and this relief from charges shall apply to both contributory and reimbursable employers, notwithstanding § 96.8, subsection 5.

The ten calendar days for appeal begins running on the mailing date. The "decision date" found in the upper right-hand portion of the representative's decision, unless otherwise corrected immediately below that entry, is presumptive evidence of the date of mailing. *Gaskins v. Unempl. Comp. Bd. of Rev.*, 429 A.2d 138 (Pa. Comm. 1981); *Johnson v. Bd. of Adjustment*, 239 N.W.2d 873, 92 A.L.R.3d 304 (lowa 1976).

Iowa Admin. Code r. 871-24.35(2) provides:

Date of submission and extension of time for payments and notices.

(2) The submission of any payment, appeal, application, request, notice, objection, petition, report or other information or document not within the specified statutory or regulatory period shall be considered timely if it is established to the satisfaction of the division that the delay in submission was due to division error or misinformation or to delay or other action of the United States postal service.

a. For submission that is not within the statutory or regulatory period to be considered timely, the interested party must submit a written explanation setting forth the circumstances of the delay.

b. The division shall designate personnel who are to decide whether an extension of time shall be granted.

c. No submission shall be considered timely if the delay in filing was unreasonable, as determined by the department after considering the circumstances in the case.

d. If submission is not considered timely, although the interested party contends that the delay was due to division error or misinformation or delay or other action of the United States postal service, the division shall issue an appealable decision to the interested party.

In this case, the claimant filed an appeal after he received other overpayment decisions in the mail, as he never received the original denial decision in the mail due to postal service delay or error. As such, the appeal shall be considered timely pursuant to Iowa Admin. Code r. 871-24.35(2). The next issue is whether the claimant was totally, partially, or temporarily unemployed and whether the claimant was able to work and available for work.

lowa Code § 96.4(3) provides:

An unemployed individual shall be eligible to receive benefits with respect to any week only if the department finds that:

3. The individual is able to work, is available for work, and is earnestly and actively seeking work. This subsection is waived if the individual is deemed partially unemployed, while employed at the individual's regular job, as defined in section 96.19, subsection 38, paragraph "b", subparagraph (1), or temporarily unemployed as defined in section 96.19, subsection 38, paragraph "c". The work search requirements of this subsection and the disqualification requirement for failure to apply for, or to accept suitable work of section 96.5, subsection 3, are waived if the individual is not disqualified for benefits under section 96.5, subsection 1, paragraph "h".

Iowa Code § 96.19(38)b provides:

As used in this chapter, unless the context clearly requires otherwise:

38. "Total and partial unemployment".

a. An individual shall be deemed "totally unemployed" in any week with respect to which no wages are payable to the individual and during which the individual performs no services. b. An individual shall be deemed partially unemployed in any week in which either of the following apply:

(1) While employed at the individual's then regular job, the individual works less than the regular full-time week and in which the individual earns less than the individual's weekly benefit amount plus fifteen dollars.

(2) The individual, having been separated from the individual's regular job, earns at odd jobs less than the individual's weekly benefit amount plus fifteen dollars.

c. An individual shall be deemed temporarily unemployed if for a period, verified by the department, not to exceed four consecutive weeks, the individual is unemployed due to a plant shutdown, vacation, inventory, lack of work, or emergency from the individual's regular job or trade in which the individual worked full-time and will again work full-time, if the individual's employment, although temporarily suspended, has not been terminated.

Iowa Code § 96.7(2)a(2)a provides:

Contribution rates based on benefit experience.

a. (2) The amount of regular benefits plus fifty percent of the amount of extended benefits paid to an eligible individual shall be charged against the account of the employers in the base period in the inverse chronological order in which the employment of the individual occurred.

(a) However, if the individual to whom the benefits are paid is in the employ of a base period employer at the time the individual is receiving the benefits, and the individual is receiving the same employment from the employer that the individual received during the individual's base period, benefits paid to the individual shall not be charged against the account of the employer. This provision applies to both contributory and reimbursable employers, notwithstanding subparagraph (3) and section 96.8, subsection 5.

Iowa Admin. Code r. 871-24.23(26) provides:

Availability disqualifications. The following are reasons for a claimant being disqualified for being unavailable for work.

(26) Where a claimant is still employed in a part-time job at the same hours and wages as contemplated in the original contract for hire and is not working on a reduced workweek basis different from the contract for hire, such claimant cannot be considered partially unemployed.

In this case, the claimant was quarantining due to COVID-19 exposure from June 14, 2020 through June 27, 2020 and was unable to work because of the quarantine. As such, regular unemployment insurance benefits are denied pursuant to Iowa Code § 96.4(3). However, claimant has already been approved for PUA benefits but not paid PUA benefits for the two weeks between June 14, 2020 and June 27, 2020. That matter will be remanded to the Benefits Bureau for an initial investigation and payment.

DECISION:

The appeal shall be considered timely. The August 26, 2020 (reference 01) decision is modified with no change in effect. Claimant was not able to and available for work due to him quarantining beginning June 14, 2020. Regular unemployment insurance benefits funded by the State of Iowa are denied effective June 14, 2020 through June 27, 2021.

REMAND:

The issue of payment of the claimant's PUA benefits that he was determined to be eligible for in the decision dated November 17, 2021 for the weeks of June 14, 2020 through June 27, 2020 is remanded to the Benefits Bureau for an initial investigation and payment.

Jawn Moucher

Dawn Boucher Administrative Law Judge

November 22, 2021 Decision Dated and Mailed

db/db