

IOWA WORKFORCE DEVELOPMENT  
Unemployment Insurance Appeals Section  
1000 East Grand—Des Moines, Iowa 50319  
DECISION OF THE ADMINISTRATIVE LAW JUDGE  
68-0157 (7-97) – 3091078 - EI

LENA M SHEIBLEY  
1380 SE FLORENCE DR APT #36  
WAUKEE IA 50263

HY-VEE INC  
c/o TALX UCM SERVICES INC  
PO BOX 283  
ST LOUIS MO 63166-0283

HY-VEE INC  
c/o TALX UC EPRESS  
3799 VILLAGE RUN DR 511  
DES MOINES IOWA 50317

Appeal Number: 05A-UI-05071-RT  
OC: 03/20/05 R: 02  
Claimant: Appellant (1)

**This Decision Shall Become Final**, unless within fifteen (15) days from the date below, you or any interested party appeal to the Employment Appeal Board by submitting either a signed letter or a signed written Notice of Appeal, directly to the **Employment Appeal Board, 4<sup>th</sup> Floor—Lucas Building, Des Moines, Iowa 50319**.

The appeal period will be extended to the next business day if the last day to appeal falls on a weekend or a legal holiday.

STATE CLEARLY

1. The name, address and social security number of the claimant.
2. A reference to the decision from which the appeal is taken.
3. That an appeal from such decision is being made and such appeal is signed.
4. The grounds upon which such appeal is based.

YOU MAY REPRESENT yourself in this appeal or you may obtain a lawyer or other interested party to do so provided there is no expense to Workforce Development. If you wish to be represented by a lawyer, you may obtain the services of either a private attorney or one whose services are paid for with public funds. It is important that you file your claim as directed, while this appeal is pending, to protect your continuing right to benefits.

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(Administrative Law Judge)

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(Decision Dated & Mailed)

Section 96.6-2 – Initial Determination (Timeliness of Appeal)

STATEMENT OF THE CASE:

The claimant, Lena M. Sheibley, filed an appeal from an unemployment insurance decision dated April 7, 2005, reference 01, denying unemployment insurance benefits to her. After due notice was issued, a telephone hearing was held on June 1, 2005, with the claimant participating. The employer, Hy-Vee, Inc., had two witnesses available to testify, Joe Miller, Assistant Store Director, and Ruby Festini, who did not testify at the hearing because they had no personal knowledge of the main issue, namely, the timeliness of the claimant's appeal. The employer was represented by David Williams, of TALX UC eXpress. Department Exhibit One was admitted into evidence.

#### FINDINGS OF FACT:

Having heard the testimony of the witness, and having examined all of the evidence in the record, including Department Exhibit One, the administrative law judge finds: An unemployment insurance decision dated April 7, 2005, reference 01, determined that the claimant was not eligible to receive unemployment insurance benefits because records indicate she was discharged from work on March 10, 2005, for conduct not in the best interest of her employer. That decision was sent to the claimant on April 7, 2005, at the same address as is shown on the claimant's appeal. That decision indicated that an appeal had to be postmarked, or otherwise received by the Appeals Section, by April 18, 2005 (the decision actually said April 17, 2005, but because that was a Sunday, the appeal would be due the next business or working day). However, the claimant's appeals were mailed in an envelope bearing a postmark of April 20, 2005, making the appeal two days late. The claimant's appeals are dated April 20, 2005. The claimant received the decision from which she seeks to appeal, before the appeal deadline, but she did not notice the due date for the appeal and, therefore, did not file her appeal by the due date. The claimant overlooked the due date. The claimant admitted that it was her fault.

#### REASONING AND CONCLUSIONS OF LAW:

The questions presented by this appeal are as follows:

1. Whether the claimant filed a timely appeal or, if not, whether the claimant demonstrated good cause for such failure. The claimant's appeal is not timely, and the claimant has not demonstrated good cause for delay in the filing of her appeal and, as a consequence, the claimant's appeal should not be accepted, and the administrative law judge has no jurisdiction to reach the remaining issue.
2. Whether the claimant's separation from employment was a disqualifying event. The administrative law judge does not have jurisdiction to reach this issue.

Iowa Code section 96.6-2 provides:

2. Initial determination. A representative designated by the director shall promptly notify all interested parties to the claim of its filing, and the parties have ten days from the date of mailing the notice of the filing of the claim by ordinary mail to the last known address to protest payment of benefits to the claimant. The representative shall promptly examine the claim and any protest, take the initiative to ascertain relevant information concerning the claim, and, on the basis of the facts found by the representative, shall determine whether or not the claim is valid, the week with respect to which benefits shall commence, the weekly benefit amount payable and its maximum duration, and whether any disqualification shall be imposed. The claimant has the burden of proving that the claimant meets the basic eligibility conditions of section 96.4. The employer has the burden of proving that the claimant is disqualified for benefits pursuant to section 96.5, except as provided by this subsection. The claimant has the initial burden to produce evidence showing that the claimant is not disqualified for benefits in cases involving section 96.5, subsection 10, and has the burden of proving that a voluntary quit pursuant to section 96.5, subsection 1, was for good cause attributable to the employer and that the claimant is not disqualified for benefits in cases involving section 96.5, subsection 1, paragraphs "a" through "h". Unless the claimant or other interested party, after notification or within ten calendar days after notification was mailed to the

claimant's last known address, files an appeal from the decision, the decision is final and benefits shall be paid or denied in accordance with the decision. If an administrative law judge affirms a decision of the representative, or the appeal board affirms a decision of the administrative law judge allowing benefits, the benefits shall be paid regardless of any appeal which is thereafter taken, but if the decision is finally reversed, no employer's account shall be charged with benefits so paid and this relief from charges shall apply to both contributory and reimbursable employers, notwithstanding section 96.8, subsection 5.

The ten calendar days for appeal begins running on the mailing date. The "decision date" found in the upper right-hand portion of the representative's decision, unless otherwise corrected immediately below that entry, is presumptive evidence of the date of mailing. Gaskins v. Unempl. Comp. Bd. of Rev., 429 A.2d 138 (Pa. Comm. 1981); Johnson v. Board of Adjustment, 239 N.W.2d 873, 92 A.L.R.3d 304 (Iowa 1976).

Pursuant to rules 871 IAC 26.2(96)(1) and 871 IAC 24.35(96)(1), appeals are considered filed when postmarked, if mailed. Messina v. IDJS, 341 N.W.2d 52 (Iowa 1983).

The record in this case shows that more than ten calendar days elapsed between the mailing date and the date this appeal was filed. The Iowa Supreme Court has declared that there is a mandatory duty to file appeals from representatives' decisions within the time allotted by statute, and that the administrative law judge has no authority to change the decision of a representative if a timely appeal is not filed. Franklin v. IDJS, 277 N.W.2d 877, 881 (Iowa 1979). Compliance with appeal notice provisions is jurisdictional unless the facts of a case show that the notice was invalid. Beardslee v. IDJS, 276 N.W.2d 373, 377 (Iowa 1979); see also In re Appeal of Elliott 319 N.W.2d 244, 247 (Iowa 1982). The question in this case thus becomes whether the appellant was deprived of a reasonable opportunity to assert an appeal in a timely fashion? Hendren v. IESC, 217 N.W.2d 255 (Iowa 1974); Smith v. IESC, 212 N.W.2d 471, 472 (Iowa 1973).

(1) The record shows that the appellant did have a reasonable opportunity to file a timely appeal.

871 IAC 24.35(1) provides:

(1) Except as otherwise provided by statute or by division rule, any payment, appeal, application, request, notice, objection, petition, report or other information or document submitted to the division shall be considered received by and filed with the division:

a. If transmitted via the United States postal service, on the date it is mailed as shown by the postmark, or in the absence of a postmark the postage meter mark of the envelope in which it is received; or if not postmarked or postage meter marked or if the mark is illegible, on the date entered on the document as the date of completion.

b. If transmitted by any means other than the United States postal service on the date it is received by the division.

871 IAC 24.35(2) provides:

(2) The submission of any payment, appeal, application, request, notice, objection, petition, report or other information or document not within the specified statutory or

regulatory period shall be considered timely if it is established to the satisfaction of the division that the delay in submission was due to department error or misinformation or to delay or other action of the United States postal service.

- a. For submission that is not within the statutory or regulatory period to be considered timely, the interested party must submit a written explanation setting forth the circumstances of the delay.
- b. The division shall designate personnel who are to decide whether an extension of time shall be granted.
- c. No submission shall be considered timely if the delay in filing was unreasonable, as determined by the division after considering the circumstances in the case.
- d. If submission is not considered timely, although the interested party contends that the delay was due to division error or misinformation or delay or other action of the United States postal service or its successor, the division shall issue an appealable decision to the interested party.

The administrative law judge concludes that the claimant has the burden to prove that her appeal was timely, or that she had good cause for delay in the filing of her appeal. The administrative law judge concludes that the claimant has failed to meet her burden of proof to demonstrate by a preponderance of the evidence, either that her appeal was timely, or that she had good cause for delay in the filing of her appeal. On its face, the claimant's appeal is two days late, as shown at Department Exhibit One, and as set out in the findings of fact. The claimant testified that the appeal was late because, although she had received the decision from which she sought to appeal prior to the deadline for the appeal, the claimant did not notice a deadline for an appeal until after she had appealed her decision. The claimant testified that she simply overlooked the deadline for the appeal, and that it was her fault. The claimant had received the decision in a timely fashion before the due date for the appeal, but simply did not notice the due date for the appeal, and did not meet the appeal due date. The administrative law judge is constrained to conclude that this is not good cause for delay in the filing of her appeal. There is no evidence that the delay in the submission of the appeal was due to any Iowa Workforce Development Department error or information, or to any delay or other action by the U.S. Postal Service. Accordingly, the administrative law judge concludes that the claimant's attempted appeal of the decision dated April 7, 2005, is not timely, and the claimant has not demonstrated good cause for delay in the filing of her appeal. Therefore, the administrative law judge concludes that the claimant's appeal should not be accepted, and that he lacks jurisdiction to make a determination with respect to the other issue presented: the claimant's separation from employment. The administrative law judge further concludes that the representative's decision of April 7, 2005, reference 01, should remain in full force and effect.

#### DECISION:

The representative's decision of April 7, 2005, reference 01, is to remain in full force and effect. The claimant, Lena M. Sheibley, is not entitled to receive unemployment insurance benefits, until or unless she requalifies for such benefits. The claimant's attempted appeal is not timely, and the claimant has not demonstrated good cause for its delay.

kjw/pjs

