

**IOWA WORKFORCE DEVELOPMENT  
UNEMPLOYMENT INSURANCE APPEALS BUREAU**

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**AMBER J BYRNE**  
Claimant

**FLEET WHOLESALE SUPPLY CO INC**  
Employer

**APPEAL 22A-UI-04591-AD-T**

**ADMINISTRATIVE LAW JUDGE  
DECISION**

**OC: 05/03/20**  
**Claimant: Appellant (1)**

Iowa Code § 96.6(2) – Filing – Timely Appeal  
Iowa Code § 96.4(3) – Able and Available

**STATEMENT OF THE CASE:**

On February 15, 2022, Amber Byrne (claimant/appellant) filed an appeal from the Iowa Workforce Development (“IWD”) decision dated February 24, 2021 (reference 02) that denied unemployment insurance benefits as of May 3, 2020 based on a finding that claimant was still employed for the same hours and wages as in the contract of hire.

A telephone hearing was held on April 15, 2022. The parties were properly notified of the hearing. Claimant participated personally. Fleet Wholesale Supply Co Inc. (employer/respondent) HR Manager Dane Doty. Official notice was taken of the administrative record.

**ISSUE(S):**

I. Is the appeal timely?

**FINDINGS OF FACT:**

Having reviewed the evidence in the record, the administrative law judge finds:

The Unemployment Insurance Decision was mailed to claimant at the above address on February 24, 2021. That was claimant’s correct address at that time. Claimant does not specifically recall whether she received the decision but believes she did.

The decision states that it becomes final unless an appeal is postmarked or received by Iowa Workforce Development Appeals Section by March 6, 2021. However, if the due date falls on a Saturday, Sunday or legal holiday, the appeal period is extended to the next working day.

Claimant appealed the decision on February 15, 2022. Claimant could not give a reason for the delay in appealing. Claimant acknowledges receiving overpayment decisions in August 2021.

## REASONING AND CONCLUSIONS OF LAW:

For the reasons that follow, the administrative law judge concludes the claimant's appeal was untimely. The decision dated February 24, 2021 (reference 02) that denied unemployment insurance benefits as of May 3, 2020 based on a finding that claimant was still employed for the same hours and wages as in the contract of hire is therefore final and remains in force.

Iowa Code § 96.6(2) provides, in pertinent part: "unless the claimant or other interested party, after notification or within ten calendar days after notification was mailed to the claimant's last known address, files an appeal from the decision, the decision is final and benefits shall be paid or denied in accordance with the decision."

Iowa Admin. Code r. 871-24.35(1)(a) provides:

1. Except as otherwise provided by statute or by division rule, any payment, appeal, application, request, notice, objection, petition, report or other information or document submitted to the division shall be considered received by and filed with the division:
  - (a) If transmitted via the United States Postal Service on the date it is mailed as shown by the postmark, or in the absence of a postmark the postage meter mark on the envelope in which it is received; or if not postmarked or postage meter marked or if the mark is illegible, on the date entered on the document as the date of completion.
  - (b)
  - (c) If transmitted by any means other than [United States Postal Service or the State Identification Data Exchange System (SIDES)], on the date it is received by the division.

Iowa Admin. Code r. 871-24.35(2) provides:

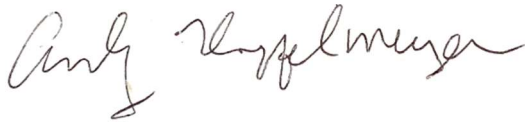
2. The submission of any payment, appeal, application, request, notice, objection, petition, report or other information or document not within the specified statutory or regulatory period shall be considered timely if it is established to the satisfaction of the division that the delay in submission was due to division error or misinformation or to delay or other action of the United States postal service.

There is a mandatory duty to file appeals from representatives' decisions within the time allotted by statute, and the Administrative Law Judge has no authority to change the decision of representative if a timely appeal is not filed. *Franklin v. Iowa Dept. Job Service*, 277 N.W.2d 877, 881 (Iowa 1979). The ten-day period for appealing an initial determination concerning a claim for benefits has been described as jurisdictional. *Messina v. Iowa Dept. of Job Service*, 341 N.W.2d 52, 55 (Iowa 1983); *Beardslee v. Iowa Dept. Job Service*, 276 N.W.2d 373 (Iowa 1979). The only basis for changing the ten-day period would be where notice to the appealing party was constitutionally invalid. *E.g. Beardslee v. Iowa Dept. Job Service*, 276 N.W.2d 373, 377 (Iowa 1979). The question in such cases becomes whether the appellant was deprived of a reasonable opportunity to assert an appeal in a timely fashion. *Hendren v. Iowa Employment Sec. Commission*, 217 N.W.2d 255 (Iowa 1974); *Smith v. Iowa Employment Sec. Commission*, 212 N.W.2d 471 (Iowa 1973). The question of whether the Claimant has been denied a reasonable opportunity to assert an appeal is also informed by rule 871-24.35(2) which states that "the submission of any ...appeal...not within the specified statutory or regulatory period shall be considered timely if it is established to the satisfaction of the division that the delay in submission was due to division error or misinformation or to delay or other action of the United States postal service."

The weight of the evidence establishes that claimant received the decision in a timely manner. It was sent on the date in question to the correct address and while claimant does not specifically recall whether she received the decision she believes she did. Claimant has not established a good cause reason for the approximately year-long delay in appealing, continuing even an additional several months after she acknowledges receiving decisions which found she was overpaid benefits. The administrative law judge therefore concludes the appeal is not timely. Because the appeal is not timely, the decision has become final and the administrative law judge lacks jurisdiction to change it.

**DECISION:**

The administrative law judge concludes the claimant's appeal was untimely. The decision dated February 24, 2021 (reference 02) that denied unemployment insurance benefits as of May 3, 2020 based on a finding that claimant was still employed for the same hours and wages as in the contract of hire is therefore final and remains in force.



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Andrew B. Duffelmeyer  
Administrative Law Judge

April 25, 2022  
Decision Dated and Mailed

abd/abd