

**IOWA WORKFORCE DEVELOPMENT  
UNEMPLOYMENT INSURANCE APPEALS BUREAU**

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**WALTER PRIMOUS**  
Claimant

**MODERN PIPING INC**  
Employer

**APPEAL 19A-UI-05736-CL-T**

**ADMINISTRATIVE LAW JUDGE  
DECISION**

**OC: 06/23/19  
Claimant: Respondent (2)**

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Iowa Code § 96.4(3) – Ability to and Availability for Work  
Iowa Code § 96.19(38)a & b – Total and Partial Unemployment  
Iowa Admin. Code r. 871-24.22(2) – Able & Available - Benefits Eligibility Conditions  
Iowa Admin. Code r. 871-24.23(10) – Availability Disqualifications – Leave of Absence

**STATEMENT OF THE CASE:**

On July 18, 2019, the employer filed an appeal from the July 15, 2019, (reference 01) unemployment insurance decision that allowed benefits based upon a temporary layoff. The parties were properly notified about the hearing. A telephone hearing was held on August 12, 2019. Claimant participated. Employer participated through human resources coordinator Lisa Hadenfeldt.

**ISSUES:**

Is the claimant totally, partially, or temporarily unemployed?  
Is the claimant able to work and available for work during the one week ending June 29, 2019?  
Is the claimant on an approved leave of absence?

**FINDINGS OF FACT:**

Having reviewed all of the evidence in the record, the administrative law judge finds: Claimant is employed full-time with Modern Piping as an apprentice plumber. Claimant began working for this employer in April 2015. Claimant is a member of the Local 125 Plumbers and Pipefitters. He entered the apprenticeship program on November 17, 2015. The apprenticeship program is administered by the Local 125.

As a part of the apprenticeship program, claimant is required to regularly attend and complete classroom training. The classroom training benefits both the apprentice and the employer. If an apprentice elects not to attend this classroom training, he or she will eventually be expelled from the apprentice program and will be required to pay back money to the Local 125. At that point, claimant would no longer be able to work for employer as an apprentice. However, claimant could maintain his employment as a helper.

The Local 125 makes claimant and employer aware of the training dates. Employer does not require claimant to request time off to attend the training. Employer is aware claimant will attend the training allows him to do so.

Claimant attended training during the one week ending June 29, 2019. This training was located in Cedar Rapids. Claimant was not paid wages to attend this training. The employer would have had work available for claimant that week, had he not been assigned to attend training.

### **REASONING AND CONCLUSIONS OF LAW:**

For the reasons that follow, the administrative law judge concludes the claimant is unavailable for work during the one week ending June 29, 2019.

Iowa Code section 96.4(3) provides:

An unemployed individual shall be eligible to receive benefits with respect to any week only if the department finds that:

3. The individual is able to work, is available for work, and is earnestly and actively seeking work. This subsection is waived if the individual is deemed partially unemployed, while employed at the individual's regular job, as defined in section 96.19, subsection 38, paragraph "b", unnumbered paragraph (1), or temporarily unemployed as defined in section 96.19, subsection 38, paragraph "c". The work search requirements of this subsection and the disqualification requirement for failure to apply for, or to accept suitable work of section 96.5, subsection 3 are waived if the individual is not disqualified for benefits under section 96.5, subsection 1, paragraph "h".

Iowa Admin. Code r. 871-24.22(2)(1), (2) provides:

Benefits eligibility conditions. For an individual to be eligible to receive benefits the department must find that the individual is able to work, available for work, and earnestly and actively seeking work. The individual bears the burden of establishing that the individual is able to work, available for work, and earnestly and actively seeking work.

(2) Available for work. The availability requirement is satisfied when an individual is willing, able, and ready to accept suitable work which the individual does not have good cause to refuse, that is, the individual is genuinely attached to the labor market. Since, under unemployment insurance laws, it is the availability of an individual that is required to be tested, the labor market must be described in terms of the individual. A labor market for an individual means a market for the type of service which the individual offers in the geographical area in which the individual offers the service. Market in that sense does not mean that job vacancies must exist; the purpose of unemployment insurance is to compensate for lack of job vacancies. It means only that the type of services which an individual is offering is generally performed in the geographical area in which the individual is offering the services.

j. Leave of absence. A leave of absence negotiated with the consent of both parties, employer and employee, is deemed a period of voluntary unemployment for the employee-individual, and the individual is considered ineligible for benefits for the period.

(1) If at the end of a period or term of negotiated leave of absence the employer fails to reemploy the employee-individual, the individual is considered laid off and eligible for benefits.

(2) If the employee-individual fails to return at the end of the leave of absence and subsequently becomes unemployed the individual is considered as having voluntarily quit and therefore is ineligible for benefits.

Iowa Admin. Code r. 871-24.23(10) provides:

Availability disqualifications. The following are reasons for a claimant being disqualified for being unavailable for work.

(10) The claimant requested and was granted a leave of absence, such period is deemed to be a period of voluntary unemployment and shall be considered ineligible for benefits for such period.

The administrative law judge concludes claimant was not available for work during the one week ending June 29, 2019. Claimant attended training required for the apprenticeship program he signed up for with his local union. Employer agreed to allow claimant to attend the training and employ claimant during his participation in the program. However, the employer does not require claimant to attend the training or participate in the program in order to maintain his employment. The period of training was a leave of absence negotiated with the consent of the employee and the employer. It is deemed a period of voluntary unemployment and claimant is ineligible for benefits during the one week ending June 29, 2019.

Alternatively, if claimant's one week of training is not considered a voluntary leave of absence, claimant is not eligible for benefits because he cannot establish he is able to and available for work that week.

While claimant was totally unemployed during the one week ending June 29, 2019, he was not considered "temporarily unemployed" as defined by the statute below.

Iowa Code section 96.19(38) provides:

"Total and partial unemployment".

a. An individual shall be deemed "totally unemployed" in any week with respect to which no wages are payable to the individual and during which the individual performs no services.

b. An individual shall be deemed partially unemployed in any week in which either of the following apply:

(1) While employed at the individual's then regular job, the individual works less than the regular full-time week and in which the individual earns less than the individual's weekly benefit amount plus fifteen dollars.

(2) The individual, having been separated from the individual's regular job, earns at odd jobs less than the individual's weekly benefit amount plus fifteen dollars.

c. An individual shall be deemed temporarily unemployed if for a period, verified by the department, not to exceed four consecutive weeks, the individual is unemployed due to a plant shutdown, vacation, inventory, lack of work or emergency from the individual's regular job or trade in which the individual worked full-time and will again work full-time, if the individual's employment, although temporarily suspended, has not been terminated.

In this case, claimant was not off work because of a plant shutdown, vacation, inventory, or lack of work or other emergency. Therefore, the time off work to attend training does not meet the definition of "temporarily unemployed" and claimant is not exempt from the requirement to be able to and available for work.

Iowa Admin. Code r. 871-24.23(5) provides:

Availability disqualifications. The following are reasons for a claimant being disqualified for being unavailable for work.

(5) Full-time students devoting the major portion of their time and efforts to their studies are deemed to have no reasonable expectancy of securing employment except if the students are available to the same degree and to the same extent as they accrued wage credits they will meet the eligibility requirements of the law.

In this case, claimant was not able to and available for work as he was attending full-time training during the week in question.

In summary, claimant has not established he was available to work during the one week ending June 29, 2019, as his burden, and therefore he is not eligible for benefits for that week.

**DECISION:**

The July 15, 2019, (reference 01) decision is reversed. The claimant is not eligible for benefits during the one week ending June 29, 2019, as he was not available for work.

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Christine A. Louis  
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Decision Dated and Mailed

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