# IOWA WORKFORCE DEVELOPMENT UNEMPLOYMENT INSURANCE APPEALS BUREAU

**TRAVIS R JACOBS** 

Claimant

APPEAL 21A-UI-11453-S2-T

ADMINISTRATIVE LAW JUDGE DECISION

**VENUWORKS OF CEDAR RAPIDS LLC** 

Employer

OC: 03/14/21

Claimant: Appellant (1)

Iowa Code § 96.4(3) – Able and Available

Iowa Code § 96.19(38)B – Partial Unemployment

Iowa Admin. Code r. 871-24.23(26) - Able & Available - Part time, same hours and wages

Iowa Code § 96.7(2)a(2) – Same Base Period Employment

#### STATEMENT OF THE CASE:

The claimant/appellant filed an appeal from the April 22, 2021 (reference 01) unemployment insurance decision that denied benefits as of March 14, 2021 based on a finding claimant was still employed for the same hours and wages. The parties were properly notified of the hearing. A telephone hearing was held on July 22, 2021, and was consolidated with the hearing for appeal 21A-DUA-01657-S2-T. The claimant, Travis R. Jacobs, participated personally. The employer, Venuworks of Cedar Rapids, LLC participated through director of finance Sean Meloy. Claimant's Exhibits A – C were received. The administrative law judge took official notice of the claimant's unemployment insurance benefits records.

#### **ISSUES:**

Is claimant eligible for partial unemployment benefits beginning March 14, 2021?

Is claimant employed for the same hours and wages?

Is claimant able to and available for work?

Is claimant an on-call worker?

### FINDINGS OF FACT:

Having reviewed all of the evidence in the record, the administrative law judge finds:

Claimant began working for this employer as a stagehand on October 28, 1999. He is not guaranteed a certain number of hours or schedule each week. Due to the Covid-19 pandemic, many public events have been cancelled. Employer is now up to 80% of its pre-pandemic level of work. Claimant has accepted all available shifts with this employer and his others. He has no other restrictions to employment. Claimant's base period employment consists solely of on-call employment.

#### **REASONING AND CONCLUSIONS OF LAW:**

For the reasons that follow, the administrative law judge concludes as follows:

Iowa Code § 96.19(38)b provides:

As used in this chapter, unless the context clearly requires otherwise:

- 38. "Total and partial unemployment".
- a. An individual shall be deemed "totally unemployed" in any week with respect to which no wages are payable to the individual and during which the individual performs no services.
- b. An individual shall be deemed partially unemployed in any week in which either of the following apply:
  - (1) While employed at the individual's then regular job, the individual works less than the regular full-time week and in which the individual earns less than the individual's weekly benefit amount plus fifteen dollars.
  - (2) The individual, having been separated from the individual's regular job, earns at odd jobs less than the individual's weekly benefit amount plus fifteen dollars.
- c. An individual shall be deemed temporarily unemployed if for a period, verified by the department, not to exceed four consecutive weeks, the individual is unemployed due to a plant shutdown, vacation, inventory, lack of work, or emergency from the individual's regular job or trade in which the individual worked full-time and will again work full-time, if the individual's employment, although temporarily suspended, has not been terminated.

Iowa Code section 96.7(2)a(2)(a), (b), and (c) provides:

- 2. Contribution rates based on benefit experience.
- a. (2) The amount of regular benefits plus fifty percent of the amount of extended benefits paid to an eligible individual shall be charged against the account of the employers in the base period in the inverse chronological order in which the employment of the individual occurred.
- (a) However, if the individual to whom the benefits are paid is in the employ of a base period employer at the time the individual is receiving the benefits, and the individual is receiving the same employment from the employer that the individual received during the individual's base period, benefits paid to the individual shall not be charged against the account of the employer. This provision applies to both contributory and reimbursable employers, notwithstanding subparagraph (3) and section 96.8, subsection 5.
- (b) An employer's account shall not be charged with benefits paid to an individual who left the work of the employer voluntarily without good cause attributable to the employer or to an individual who was discharged for misconduct in connection with the individual's employment, or to an individual who failed without good cause, either to apply for available, suitable work or to accept suitable work with that employer, but shall be charged to the

unemployment compensation fund. This paragraph applies to both contributory and reimbursable employers, notwithstanding section 96.8, subsection 5.

(c) The amount of benefits paid to an individual, which is solely due to wage credits considered to be in an individual's base period due to the exclusion and substitution of calendar quarters from the individual's base period under section 96.23, shall be charged against the account of the employer responsible for paying the workers' compensation benefits for temporary total disability or during a healing period under section 85.33, section 85.34, subsection 1, or section 85A.17, or responsible for paying indemnity insurance benefits.

## Iowa Code § 96.4(3) provides:

An unemployed individual shall be eligible to receive benefits with respect to any week only if the department finds that:

3. The individual is able to work, is available for work, and is earnestly and actively seeking work. This subsection is waived if the individual is deemed partially unemployed, while employed at the individual's regular job, as defined in section 96.19, subsection 38, paragraph "b", subparagraph (1), or temporarily unemployed as defined in section 96.19, subsection 38, paragraph "c". The work search requirements of this subsection and the disqualification requirement for failure to apply for, or to accept suitable work of section 96.5, subsection 3, are waived if the individual is not disqualified for benefits under section 96.5, subsection 1, paragraph "h".

Iowa Admin. Code r. 871-24.22(2)i(3) provides:

Benefits eligibility conditions. For an individual to be eligible to receive benefits the department must find that the individual is able to work, available for work, and earnestly and actively seeking work. The individual bears the burden of establishing that the individual is able to work, available for work, and earnestly and actively seeking work.

(2) Available for work. The availability requirement is satisfied when an individual is willing, able, and ready to accept suitable work which the individual does not have good cause to refuse, that is, the individual is genuinely attached to the labor market....

#### i. On-call workers.

(3) An individual whose wage credits earned in the base period of the claim consist exclusively of wage credits by performing on-call work, such as a banquet worker, railway worker, substitute school teacher or any other individual whose work is solely on-call work during the base period, is not considered an unemployed individual within the meaning of lowa Code section 96.1A(37)"a" and "b." An individual who is willing to accept only on-call work is not considered to be available for work.

The legislature has provided a specific rule that applies to on-call workers holding that this category of worker, among others, are not considered to be unemployed within the meaning of the law when the only qualifying base period wage credits are related to "on-call" work. When

an individual is hired to work "on-call" the implied agreement is that they will only work when work is available and that work will not be regularly available. Thus any diminution in hours is directly related to the sporadic availability of available work as no regular hours are guaranteed. Claimant has only on-call wages in his base period. Accordingly, the claimant is not considered an unemployed individual effective March 14, 2021, and unemployment insurance benefits funded by the State of Iowa are denied.

## **DECISION:**

The April 22, 2021 (reference 01) decision is affirmed. Claimant was working on call and was not guaranteed work. He is therefore not considered unemployed pursuant to lowa law. Benefits are denied effective March 14, 2021.

Stephanie Adkisson

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\_July 29, 2021\_

**Decision Dated and Mailed** 

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