

IOWA WORKFORCE DEVELOPMENT  
Unemployment Insurance Appeals Section  
1000 East Grand—Des Moines, Iowa 50319  
DECISION OF THE ADMINISTRATIVE LAW JUDGE  
68-0157 (7-97) – 3091078 - EI

LOIS A KING  
1812 – 110<sup>TH</sup> ST  
MAQUOKETA IA 52060

IOWA EAST CENTRAL T R A I N  
500 E 59<sup>TH</sup> ST  
DAVENPORT IA 52807 2623

Appeal Number: 05A-UI-06417-H2T  
OC: 07-04-04 R: 04  
Claimant: Appellant (2)

**This Decision Shall Become Final**, unless within fifteen (15) days from the date below, you or any interested party appeal to the Employment Appeal Board by submitting either a signed letter or a signed written Notice of Appeal, directly to the **Employment Appeal Board, 4th Floor—Lucas Building, Des Moines, Iowa 50319**.

The appeal period will be extended to the next business day if the last day to appeal falls on a weekend or a legal holiday.

STATE CLEARLY

1. The name, address and social security number of the claimant.
2. A reference to the decision from which the appeal is taken.
3. That an appeal from such decision is being made and such appeal is signed.
4. The grounds upon which such appeal is based.

YOU MAY REPRESENT yourself in this appeal or you may obtain a lawyer or other interested party to do so provided there is no expense to Workforce Development. If you wish to be represented by a lawyer, you may obtain the services of either a private attorney or one whose services are paid for with public funds. It is important that you file your claim as directed, while this appeal is pending, to protect your continuing right to benefits.

---

(Administrative Law Judge)

---

(Decision Dated & Mailed)

Section 96.4-5-b – Benefits During Successive Academic Terms

STATEMENT OF THE CASE:

The claimant filed a timely appeal from the June 9, 2005, reference 02, decision that denied benefits. After due notice was issued, a hearing was held on July 7, 2005. The claimant did participate. The employer did participate through Pam damHorst, Benefits Administrator. Claimant's Exhibit A was received.

FINDINGS OF FACT:

Having reviewed all of the evidence in the record, the administrative law judge finds: The claimant was employed as a head start teacher full time beginning August 1996 through the date of hearing. The claimant is currently laid off, as the head start program is discontinued during the summers between academic years. The claimant plans to return in fall when the

school year begins again, and the employer also plans on her return for the next school year. The employer's own literature provides that Iowa East Central T.R.A.I.N. is a private non-profit corporation established in 1966 and is the designated Community Action Agency for Scott, Clinton, Cedar, and Muscatine Counties. The employer runs many programs, including a winter weatherization program, a program to aid the elderly in obtaining prescription medication, a fan/air conditioner project, a food pantry, a volunteer income tax assistance project and a head start program. The head start program is only one component of the many programs run by the Community Action Program employer.

#### REASONING AND CONCLUSIONS OF LAW:

The issue is whether the claimant is between successive terms with an educational institution and therefore not entitled to receive unemployment insurance benefits. For the following reasons, the administrative law judge concludes the claimant is entitled to unemployment insurance benefits, as the between-the-terms denial does not apply to this employer.

Iowa Code section 96.4-5-a provides:

An unemployed individual shall be eligible to receive benefits with respect to any week only if the department finds that:

5. Benefits based on service in employment in a nonprofit organization or government entity, defined in section 96.19, subsection 18, are payable in the same amount, on the same terms and subject to the same conditions as compensation payable on the same basis of other service subject to this chapter, except that:

a. Benefits based on service in an instructional, research, or principal administrative capacity in an educational institution including service in or provided to or on behalf of an educational institution while in the employ of an educational service agency, a government entity, or a nonprofit organization shall not be paid to an individual for any week of unemployment which begins during the period between two successive academic years or during a similar period between two regular terms, whether or not successive, or during a period of paid sabbatical leave provided for in the individual's contract, if the individual has a contract or reasonable assurance that the individual will perform services in any such capacity for any educational institution for both such academic years or both such terms.

871 IAC 24.52(7) provides:

(7) Head start programs are considered educational in nature; however, the employing unit as a whole must have as its primary function the education of students. When the employing unit is operated primarily for educational purposes then the between terms denial established by Iowa Code section 96.4(5) will apply between two successive academic years or terms and will apply for holiday and vacation periods to deny benefits to school personnel.

a. A nonprofit organization which has as its primary function civic, philanthropic or public assistance purposes does not meet the definition of an educational institution. Community action programs which have a head start school as one component are not an educational institution employer and the between terms denial does not apply.

b. A head start program which is an integral part of a public school system conducted by a board of education establishes an employing unit whose primary function is educational; therefore, the between terms denial would apply.

The claimant is not employed by an educational institutional. She is employed by a community action program, which has, as one of its components, a head start program. Since the Administrative Code section set out above clearly provides that community action programs which have a head start school as one component are not educational institution employers, the between-terms denial does not apply. The claimant is entitled to receive benefits. Benefits are allowed, provided the claimant is otherwise eligible.

DECISION:

The June 9, 2005, reference 02, decision is reversed. The claimant is exempted from the between-academic-terms denial and benefits are allowed, provided the claimant is otherwise eligible.

tkh/kjw