# IOWA WORKFORCE DEVELOPMENT UNEMPLOYMENT INSURANCE APPEALS

68-0157 (9-06) - 3091078 - EI

**JAMES T NILES** 

Claimant

**APPEAL NO. 11A-UI-00595-LT** 

ADMINISTRATIVE LAW JUDGE DECISION

**SEARS MANUFACTURING CO** 

**Employer** 

OC: 10/17/10

Claimant: Respondent (2-R)

Iowa Code § 96.5(2)a – Discharge for Misconduct

## **STATEMENT OF THE CASE:**

The claimant filed a timely appeal from the January 4, 2011 (reference 01) decision that allowed benefits. After due notice was issued, a telephone conference hearing was held on February 17, 2011. Claimant participated. Employer participated through Supervisor Melody Bryson, Planner Sue McCoy, Health and Safety Manager Tony Losasso, and Manufacturing Manager Ron Floyd and was represented by Jackie Nolan of Employer's Unity. Employer's Exhibits 1 and 2 were admitted to the record.

#### ISSUE:

The issue is whether claimant was discharged for reasons related to job misconduct sufficient to warrant a denial of benefits.

## **FINDINGS OF FACT:**

Having heard the testimony and having reviewed the evidence in the record, the administrative law judge finds: Claimant most recently worked full-time as an assembler and was separated from employment on October 5, 2010. On October 5 claimant's shift began at 6 a.m. Bryson smelled alcohol on him after she approached him when he became aggressive, which was unusual for him. McCoy also approached him and could smell alcohol on him. Losasso drove him to the clinic for testing and they arrived at about 9 a.m. The first test was taken at 9:21 a.m. and the result was .042. The machine malfunctioned for a period of time, so the second sample was taken at 10:49 a.m. and the result was .018. The employer's policy considers a test result of .04 or higher as a positive reading and a violation of the policy. They returned from the clinic and claimant met with the union and management officials. He had been drinking the night before and had his last drink about 10:30 p.m. and had had about 15 beers since 4:00 p.m. He thought employer would have allowed him to go to rehabilitation, which is allowed for a positive result after a random test. He had tested positive on July 14, 2010 after a random test and was sent for an evaluation.

The claimant has received unemployment benefits after the separation on a claim with an effective date of October 17, 2010.

#### **REASONING AND CONCLUSIONS OF LAW:**

For the reasons that follow, the administrative law judge concludes the claimant was discharged from employment due to job-related misconduct.

Iowa Code § 96.5-2-a provides:

An individual shall be disqualified for benefits:

- 2. Discharge for misconduct. If the department finds that the individual has been discharged for misconduct in connection with the individual's employment:
- a. The individual shall be disqualified for benefits until the individual has worked in and has been paid wages for insured work equal to ten times the individual's weekly benefit amount, provided the individual is otherwise eligible.

871 IAC 24.32(1)a provides:

Discharge for misconduct.

- (1) Definition.
- a. "Misconduct" is defined as a deliberate act or omission by a worker which constitutes a material breach of the duties and obligations arising out of such worker's contract of employment. Misconduct as the term is used in the disqualification provision as being limited to conduct evincing such willful or wanton disregard of an employer's interest as is found in deliberate violation or disregard of standards of behavior which the employer has the right to expect of employees, or in carelessness or negligence of such degree of recurrence as to manifest equal culpability, wrongful intent or evil design, or to show an intentional and substantial disregard of the employer's interests or of the employee's duties and obligations to the employer. On the other hand mere inefficiency, unsatisfactory conduct, failure in good performance as the result of inability or incapacity, inadvertencies or ordinary negligence in isolated instances, or good faith errors in judgment or discretion are not to be deemed misconduct within the meaning of the statute.

The employer has met the requirements of Iowa Code § 730.5, because the claimant received a copy of employer's drug and alcohol use policy, he was tested as a result of employer's reasonable suspicion of intoxication, the two tests were positive for alcohol levels above the allowable amount, and this was his second positive test within five months. He was sent for evaluation after the first positive test and what he did with that opportunity after that was his responsibility. The claimant is required to be drug free in the workplace. The violation of the known work rule constitutes misconduct. Benefits are denied.

Iowa Code § 96.3-7, as amended in 2008, provides:

- 7. Recovery of overpayment of benefits.
- a. If an individual receives benefits for which the individual is subsequently determined to be ineligible, even though the individual acts in good faith and is not otherwise at fault, the benefits shall be recovered. The department in its discretion may recover the overpayment of benefits either by having a sum equal to the overpayment deducted from any future benefits payable to the individual or by having the individual pay to the department a sum equal to the overpayment.
- b. (1) If the department determines that an overpayment has been made, the charge for the overpayment against the employer's account shall be removed and the account shall be

credited with an amount equal to the overpayment from the unemployment compensation trust fund and this credit shall include both contributory and reimbursable employers, notwithstanding section 96.8, subsection 5. However, provided the benefits were not received as the result of fraud or willful misrepresentation by the individual, benefits shall not be recovered from an individual if the employer did not participate in the initial determination to award benefits pursuant to section 96.6, subsection 2, and an overpayment occurred because of a subsequent reversal on appeal regarding the issue of the individual's separation from employment. The employer shall not be charged with the benefits.

(2) An accounting firm, agent, unemployment insurance accounting firm, or other entity that represents an employer in unemployment claim matters and demonstrates a continuous pattern of failing to participate in the initial determinations to award benefits, as determined and defined by rule by the department, shall be denied permission by the department to represent any employers in unemployment insurance matters. This subparagraph does not apply to attorneys or counselors admitted to practice in the courts of this state pursuant to section 602.10101.

Because the claimant's separation was disqualifying, benefits were paid to which the claimant was not entitled. The unemployment insurance law provides that benefits must be recovered from a claimant who receives benefits and is later determined to be ineligible for benefits, even though the claimant acted in good faith and was not otherwise at fault. However, the overpayment will not be recovered when it is based on a reversal on appeal of an initial determination to award benefits on an issue regarding the claimant's employment separation if: (1) the benefits were not received due to any fraud or willful misrepresentation by the claimant and (2) the employer did not participate in the initial proceeding to award benefits. The employer will not be charged for benefits whether or not the overpayment is recovered. Iowa Code § 96.3(7). In this case, the claimant has received benefits but was not eligible for those benefits.

## **DECISION:**

The January 4, 2011 (reference 01) decision is reversed. The claimant was discharged from employment due to job-related misconduct. Benefits are withheld until such time as he has worked in and been paid wages for insured work equal to ten times his weekly benefit amount, provided he is otherwise eligible.

#### **REMAND:**

dml/kjw

The matter of determining the amount of the potential overpayment and whether the overpayment should be recovered under lowa Code § 96.3(7)b is remanded to the Agency.

Dévon M. Lewis Administrative Law Judge	
Decision Dated and Mailed	