

**IOWA WORKFORCE DEVELOPMENT
UNEMPLOYMENT INSURANCE APPEALS**

68-0157 (9-06) - 3091078 - EI

JAMES L OLNEY
Claimant

APPEAL NO. 14A-UI-01645-JTT

**ADMINISTRATIVE LAW JUDGE
DECISION**

**IOWA WORKFORCE
DEVELOPMENT DEPARTMENT**

OC: 11/25/12
Claimant: Appellant (1)

Iowa Code Section 96.4(3) – Able & Available
Iowa Code Section 96.6(2) – Timeliness of Appeal

STATEMENT OF THE CASE:

James Olney filed an appeal from the July 1, 2013, reference 03, decision that denied benefits for the benefit week that ended June 8, 2013 based on an agency conclusion that Mr. Olney was unable to work the major portion of that week. After due notice was issued, a hearing was held on March 5, 2014. Mr. Olney participated. The hearing in this matter was consolidated with the hearing in Appeal Number 14A-UI-01646-JTT. Exhibit A and Department Exhibits D-1, D-2 and D-3 were received into evidence. The administrative law judge took official notice of the agency's record of benefits disbursed to the claimant.

ISSUE:

Whether Mr. Olney's appeal from the July 1, 2013, reference 03, decision was timely. Whether there is good cause to treat the appeal as timely.

FINDINGS OF FACT:

Having reviewed all of the evidence in the record, the administrative law judge finds: On July 1, 2013, Iowa Workforce Development mailed a copy of the July 1, 2013, reference 03, unemployment insurance decision to James Olney at his last-known address of record. The decision denied benefits for the benefit week that ended June 8, 2013 based on an agency conclusion that Mr. Olney was unable to work the major portion of that week. During that period, Mr. Olney was dealing with throat cancer. The weight of the evidence indicates that Mr. Olney received the decision in a timely manner prior to the deadline for appeal. The decision carried on its face a warning that an appeal from the decision must be postmarked by July 11, 2013 or received by the Appeals Section by that date. The weight of the evidence indicates that Mr. Olney did not file an appeal from the July 1, 2013, reference 03, decision by the July 11, 2013 appeal deadline.

On February 10, 2014, Iowa Workforce Development mailed a copy of the February 10, 2014, reference 05, decision to Mr. Olney's last-known address of record. The decision held that Mr. Olney was overpaid \$354.00 in benefits for the week ending June 8, 2013. The overpayment decision indicated that it was based on the decision that had been entered on

July 1, 2013, which was the decision that denied benefits for the week ending June 8, 2013. On February 12, 2014, Mr. Olney drafted an appeal from the overpayment decision. Mr. Olney mailed the appeal the same day. The appeal was postmarked February 12, 2014.

REASONING AND CONCLUSIONS OF LAW:

Iowa Code section 96.6-2 provides:

2. Initial determination. A representative designated by the director shall promptly notify all interested parties to the claim of its filing, and the parties have ten days from the date of mailing the notice of the filing of the claim by ordinary mail to the last known address to protest payment of benefits to the claimant. The representative shall promptly examine the claim and any protest, take the initiative to ascertain relevant information concerning the claim, and, on the basis of the facts found by the representative, shall determine whether or not the claim is valid, the week with respect to which benefits shall commence, the weekly benefit amount payable and its maximum duration, and whether any disqualification shall be imposed. The claimant has the burden of proving that the claimant meets the basic eligibility conditions of section 96.4. The employer has the burden of proving that the claimant is disqualified for benefits pursuant to section 96.5, except as provided by this subsection. The claimant has the initial burden to produce evidence showing that the claimant is not disqualified for benefits in cases involving section 96.5, subsection 10, and has the burden of proving that a voluntary quit pursuant to section 96.5, subsection 1, was for good cause attributable to the employer and that the claimant is not disqualified for benefits in cases involving section 96.5, subsection 1, paragraphs "a" through "h". Unless the claimant or other interested party, after notification or within ten calendar days after notification was mailed to the claimant's last known address, files an appeal from the decision, the decision is final and benefits shall be paid or denied in accordance with the decision. If an administrative law judge affirms a decision of the representative, or the appeal board affirms a decision of the administrative law judge allowing benefits, the benefits shall be paid regardless of any appeal which is thereafter taken, but if the decision is finally reversed, no employer's account shall be charged with benefits so paid and this relief from charges shall apply to both contributory and reimbursable employers, notwithstanding section 96.8, subsection 5.

The ten-day deadline for appeal begins to run on the date Workforce Development mails the decision to the parties. The "decision date" found in the upper right-hand portion of the Agency representative's decision, unless otherwise corrected immediately below that entry, is presumptive evidence of the date of mailing. Gaskins v. Unempl. Comp. Bd. of Rev., 429 A.2d 138 (Pa. Comm. 1981); Johnson v. Board of Adjustment, 239 N.W.2d 873, 92 A.L.R.3d 304 (Iowa 1976).

An appeal submitted by mail is deemed filed on the date it is mailed as shown by the postmark or in the absence of a postmark the postage meter mark of the envelope in which it was received, or if not postmarked or postage meter marked or if the mark is illegible, on the date entered on the document as the date of completion. See 871 AC 24.35(1)(a). See also Messina v. IDJS, 341 N.W.2d 52 (Iowa 1983). An appeal submitted by any other means is deemed filed on the date it is received by the Unemployment Insurance Division of Iowa Workforce Development. See 871 IAC 24.35(1)(b).

The appeal in question was filed on February 12, 2014, the postmark date on the envelope in which the appeal was mailed.

The evidence in the record establishes that more than ten calendar days elapsed between the mailing date and the date this appeal was filed. The Iowa Supreme Court has declared that there is a mandatory duty to file appeals from representatives' decisions within the time allotted by statute, and that the administrative law judge has no authority to change the decision of a representative if a timely appeal is not filed. Franklin v. IDJS, 277 N.W.2d 877, 881 (Iowa 1979). Compliance with appeal notice provisions is jurisdictional unless the facts of a case show that the notice was invalid. Beardslee v. IDJS, 276 N.W.2d 373, 377 (Iowa 1979); see also In re Appeal of Elliott, 319 N.W.2d 244, 247 (Iowa 1982). The question in this case thus becomes whether the appellant was deprived of a reasonable opportunity to assert an appeal in a timely fashion. Hendren v. IESC, 217 N.W.2d 255 (Iowa 1974); Smith v. IESC, 212 N.W.2d 471, 472 (Iowa 1973).

The record shows that the appellant did have a reasonable opportunity to file a timely appeal from the July 1, 2013, reference 03, decision that denied benefits for the week that ended June 8, 2013, but that Mr. Olney failed to file an appeal by the appeal deadline. Mr. Olney took no further action on the matter until February 2014 when he received notice that he had been overpaid benefits and would have to repay benefits.

The administrative law judge concludes that failure to file a timely appeal within the time prescribed by the Iowa Employment Security Law was not due to any Workforce Development error or misinformation or delay or other action of the United States Postal Service. See 871 IAC 24.35(2). The administrative law judge further concludes that the appeal was not timely filed pursuant to Iowa Code section 96.6(2), and the administrative law judge lacks jurisdiction to make a determination with respect to the nature of the appeal. See, Beardslee v. IDJS, 276 N.W.2d 373 (Iowa 1979) and Franklin v. IDJS, 277 N.W.2d 877 (Iowa 1979).

DECISION:

The Claims Deputy's July 1, 2013, reference 03, decision is affirmed. The appeal from the July 1, 2013, reference 03, decision was untimely. The decision that denied benefits during the week that ended June 8, 2013 based on the claimant being unable to work remains in effect.

James E. Timberland
Administrative Law Judge

Decision Dated and Mailed

jet/css