# IOWA WORKFORCE DEVELOPMENT UNEMPLOYMENT INSURANCE APPEALS

68-0157 (9-06) - 3091078 - EI

**WILLIAM L BERRYMAN** 

Claimant

**APPEAL NO: 10A-UI-00580-DT** 

ADMINISTRATIVE LAW JUDGE

**DECISION** 

THE UNIVERSITY OF IOWA

Employer

OC: 12/06/09

Claimant: Respondent (2/R)

Section 96.5-2-a – Discharge Section 96.3-7 – Recovery of Overpayment of Benefits

# STATEMENT OF THE CASE:

The University of Iowa (employer) appealed a representative's January 5, 2010 decision (reference 01) that concluded William L. Berryman (claimant) was qualified to receive unemployment insurance benefits after a separation from employment. After hearing notices were mailed to the parties' last-known addresses of record, a telephone hearing was held on February 22, 2010. The claimant participated in the hearing. Mary Eggenburg appeared on the employer's behalf and presented testimony from two other witnesses, Jackie Heinle and Kim Chamberlin. Based on the evidence, the arguments of the parties, and the law, the administrative law judge enters the following findings of fact, reasoning and conclusions of law, and decision.

### ISSUE:

Was the claimant discharged for work-connected misconduct?

### **FINDINGS OF FACT:**

The claimant started working for the employer on April 7, 2003. He worked full time as a staff nurse. His last day of work was November 3, 2009. The employer placed him on paid leave pending investigation on that date and discharged him on November 9, 2010. The stated reason for the discharge was harassing and contacting another employee contrary to the terms of a prior warning.

On August 6, 2009 the claimant received a suspension from the employer for behaviors deemed threatening and harassing towards another employee. One of the terms of this discipline was a "last chance" agreement under which the claimant agreed he would have no contact with this other employee in the work environment, and in the case of incidental contact, would take affirmative measures to avoid the contact.

On about November 3 the other employee informed the employer that the claimant had resumed making contact she felt was threatening by phone, text messages, and notes on her car. The employer asserted that it believed that some of the phone or text messages occurred

while at least the other employee was at work, but the employer had no specifics and the claimant denied any of these contacts occurred in the work environment. However, the claimant admitted that on or about October 20 he had left a note for the other employee on her car in the employer's parking lot. He claimed that the note merely inquired about how she was doing or how her day was going. He asserted that he did not believe the terms of the "last chance" agreement applied at that point as he considered there to have been a mending of the relationship with the other employee and that they were back in a mutually agreeable relationship.

The claimant established a claim for unemployment insurance benefits effective December 6, 2009. The claimant has received unemployment insurance benefits after the separation.

## **REASONING AND CONCLUSIONS OF LAW:**

A claimant is not qualified to receive unemployment insurance benefits if an employer has discharged the claimant for reasons constituting work-connected misconduct. Iowa Code § 96.5-2-a. Before a claimant can be denied unemployment insurance benefits, the employer has the burden to establish the claimant was discharged for work-connected misconduct. Cosper v. IDJS, 321 N.W.2d 6 (Iowa 1982); Iowa Code § 96.5-2-a.

In order to establish misconduct such as to disqualify a former employee from benefits an employer must establish the employee was responsible for a deliberate act or omission which was a material breach of the duties and obligations owed by the employee to the employer. 871 IAC 24.32(1)a; <a href="Huntoon v. lowa Department of Job Service">Huntoon v. lowa Department of Job Service</a>, 391 N.W.2d 731, 735 (Iowa App. 1986). The conduct must show a willful or wanton disregard of an employer's interest as is found in deliberate violation or disregard of standards of behavior which the employer has the right to expect of employees, or in carelessness or negligence of such degree of recurrence as to manifest equal culpability, wrongful intent or evil design, or to show an intentional and substantial disregard of the employer's interests or of the employee's duties and obligations to the employer. 871 IAC 24.32(1)a; <a href="Huntoon">Huntoon</a>, supra; <a href="Henry">Henry</a>, supra. In contrast, mere inefficiency, unsatisfactory conduct, failure in good performance as the result of inability or incapacity, inadvertencies or ordinary negligence in isolated instances, or good faith errors in judgment or discretion are not to be deemed misconduct within the meaning of the statute. 871 IAC 24.32(1)a; <a href="Huntoon">Huntoon</a>, supra; <a href="Newman v. lowa Department of Job Service">Newman v. lowa Department of Job Service</a>, 351 N.W.2d 806 (Iowa App. 1984).

The claimant's contact with the other employee in the work environment, even if only by a note on the other employee's car in the employer's parking lot, after having being placed under a "last chance" agreement requiring <u>no</u> contact in the work environment, shows a willful or wanton disregard of the standard of behavior the employer has the right to expect from an employee, as well as an intentional and substantial disregard of the employer's interests and of the employee's duties and obligations to the employer. The employer discharged the claimant for reasons amounting to work-connected misconduct.

The unemployment insurance law provides that benefits must be recovered from a claimant who receives benefits and is later determined to be ineligible for benefits, even though the claimant acted in good faith and was not otherwise at fault. However, the overpayment will not be recovered when it is based on a reversal on appeal of an initial determination to award benefits on an issue regarding the claimant's employment separation if: (1) the benefits were not received due to any fraud or willful misrepresentation by the claimant and (2) the employer did not participate in the initial proceeding to award benefits. The employer will not be charged for

benefits whether or not the overpayment is recovered. Iowa Code § 96.3-7. In this case, the claimant has received benefits but was ineligible for those benefits. The matter of determining the amount of the overpayment and whether the claimant is eligible for a waiver of overpayment under Iowa Code § 96.3-7-b is remanded the Claims Section.

#### **DECISION:**

The representative's January 5, 2010 decision (reference 01) is reversed. The employer discharged the claimant for disqualifying reasons. The claimant is disqualified from receiving unemployment insurance benefits as of November 9, 2009. This disqualification continues until the claimant has been paid ten times his weekly benefit amount for insured work, provided he is otherwise eligible. The employer's account will not be charged.

Lynette A. F. Donner Administrative Law Judge

Decision Dated and Mailed

Id/css