

**IOWA WORKFORCE DEVELOPMENT
UNEMPLOYMENT INSURANCE APPEALS**

68-0157 (9-06) - 3091078 - EI

MATTHEW M HUBBARD
Claimant

APPEAL NO. 09A-UI-06354-JTT

**ADMINISTRATIVE LAW JUDGE
DECISION**

ACTION WAREHOUSE CO LTD
Employer

OC: 05/18/08
Claimant: Respondent (1)

Iowa Code Section 96.6-2 - Timeliness of Protest

STATEMENT OF THE CASE:

The employer filed an appeal from the April 16, 2009, reference 05, decision that allowed benefits and that found the employer's protest untimely. After due notice was issued, a hearing was held by telephone conference call on May 20, 2009. Claimant Matthew Hubbard did not participate. Elle Soundara, Office Manager, represented the employer. The hearing in this matter was consolidated with the hearing in Appeal Number 09A-UI-06355-JTT concerning identical issues, but a different claimant. Department Exhibits D-1 and D-2 were received into evidence. Exhibits One and Two were received into evidence. The administrative law judge took official notice of the April 27, 2009 Notice of Employer Status and Liability (Form 65-5308) mailed to the above employer and its successor concerning successor employer status. The administrative law judge has taken official notice of information concerning the employer contained on the Iowa Secretary of State's corporation database.

ISSUE:

Whether there is good cause to deem the employer's late protest as timely.

FINDINGS OF FACT:

Having reviewed the evidence in the record, the administrative law judge finds: On April 1, 2009, Iowa Workforce Development mailed a notice of claim concerning the above claimant to the employer's address of record. The notice of claim contained a warning that any protest must be postmarked, faxed or returned by the due date set forth on the notice, which was April 13, 2009. The notice of claim was received at the employer's address of in a timely manner, prior to the deadline for protest.

The employer name and address of record at the time the Notice of Claim was mailed were as follows: ACTION WAREHOUSE CO LTD, 2525 DIXON ST., DES MOINES, IA 50316-1863.

Effective January 1, 2009, the above employer (account number 127793-8) transferred a portion of its business to the following employer (account number 366694-8): ACTION STAFFING SERVICES INC., 5005 DOUGLAS AVE #103, DES MOINES, IA 50310-2760.

Action Staffing Services (account number 366694-8) is a mandatory successor to Action Warehouse Company, Ltd. (account number 127793-8) due to substantially common ownership, management, or control of the two employers. David Hooper is President, Secretary and Treasurer of Action Warehouse Company, Ltd. Mr. Hooper and his spouse, Barbara Hooper, are Directors of Action Staffing Services.

The employer's address of record for purposes of the notice of claim at issue in this case was the Dixon Street address. The weight of the evidence indicates that the notice of claim was received at the address of record in a timely fashion, prior to the protest deadline. Ms. Hooper provided Action Staffing Services Office Manager Elle Soundara with the notice of claim on April 14, 2009, one day beyond the deadline for protest. Ms. Soundara completed the employer's protest information and faxed the protest to the Unemployment Insurance Service Center on April 14, 2009.

REASONING AND CONCLUSIONS OF LAW:

871 IAC 24.35(1) provides:

(1) Except as otherwise provided by statute or by department rule, any payment, appeal, application, request, notice, objection, petition, report or other information or document submitted to the department shall be considered received by and filed with the department:

a. If transmitted via the United States postal service or its successor, on the date it is mailed as shown by the postmark, or in the absence of a postmark the postage meter mark of the envelope in which it is received; or if not postmarked or postage meter marked or if the mark is illegible, on the date entered on the document as the date of completion.

b. If transmitted by any means other than the United States postal service or its successor, on the date it is received by the department.

871 IAC 24.35(2) provides:

(2) The submission of any payment, appeal, application, request, notice, objection, petition, report or other information or document not within the specified statutory or regulatory period shall be considered timely if it is established to the satisfaction of the department that the delay in submission was due to department error or misinformation or to delay or other action of the United States postal service or its successor.

a. For submission that is not within the statutory or regulatory period to be considered timely, the interested party must submit a written explanation setting forth the circumstances of the delay.

b. The department shall designate personnel who are to decide whether an extension of time shall be granted.

c. No submission shall be considered timely if the delay in filing was unreasonable, as determined by the department after considering the circumstances in the case.

d. If submission is not considered timely, although the interested party contends that the delay was due to department error or misinformation or delay or other action of the

United States postal service or its successor, the department shall issue an appealable decision to the interested party.

Iowa Code section 96.6-2 provides in pertinent part:

2. Initial determination. A representative designated by the director shall promptly notify all interested parties to the claim of its filing, and the parties have ten days from the date of mailing the notice of the filing of the claim by ordinary mail to the last known address to protest payment of benefits to the claimant.

Another portion of this same Code section dealing with timeliness of an appeal from a representative's decision states that such an appeal must be filed within ten days after notification of that decision was mailed. In addressing an issue of timeliness of an appeal under that portion of this Code section, the Iowa Supreme Court held that this statute prescribing the time for notice of appeal clearly limits the time to do so, and that compliance with the appeal notice provision is mandatory and jurisdictional. Beardslee v. IDJS, 276 N.W.2d 373 (Iowa 1979). The administrative law judge considers the reasoning and holding of the court to be controlling on this portion of that same Iowa Code section which deals with a time limit in which to file a protest after notification of the filing of the claim has been mailed.

The evidence in the record establishes that the employer's protest was untimely. The evidence establishes that the employer had a reasonable opportunity to file a timely protest. The evidence establishes that the employer's failure to file a timely protest was not attributable to Workforce Development error or misinformation or delay or other action of the United States Postal Service. Accordingly, the administrative law judge lacks jurisdiction to disturb the Agency's initial determination regarding the nature of the claimant's separation from the employment, the claimant's eligibility for benefits, or the employer's liability for benefits. The Agency's initial determination of the claimant's eligibility for benefits and the employer's liability for benefits shall stand and remain in full force and effect.

DECISION:

The Agency representative's April 16, 2009, reference 05, decision is affirmed. The Agency's initial determination of the claimant's eligibility for benefits and the employer's liability for benefits shall stand and remain in full force and effect.

James E. Timberland
Administrative Law Judge

Decision Dated and Mailed

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