

**IOWA WORKFORCE DEVELOPMENT
UNEMPLOYMENT INSURANCE APPEALS**

68-0157 (9-06) - 3091078 - EI

CLUPHF, MICHAEL, J
Claimant

APPEAL NO. 10A-UI-17407-JTT

**ADMINISTRATIVE LAW JUDGE
DECISION**

SWIFT PORK COMPANY
Employer

OC: 10/31/10
Claimant: Appellant (1)

Iowa Code Section 96.5(2)(a) - Discharge for Misconduct
Iowa Code Section 96.6(2) - Timeliness of Appeal

STATEMENT OF THE CASE:

The claimant filed an appeal from the November 23, 2010, reference 01, decision that denied benefits. After due notice was issued, a hearing was held by telephone conference call on January 31, 2011. Claimant did not participate. Joe Nevel represented the employer. Department exhibits D-1, D-2, and D-3 were received into evidence.

ISSUE:

Whether there is good cause to treat the claimant's late appeal as a timely appeal.

FINDINGS OF FACT:

Having reviewed all of the evidence in the record, the administrative law judge finds: Michael Cluphf established a claim for unemployment insurance benefits that was effective October 31, 2010. On November 23, 2010, Iowa Workforce Development mailed a copy of the November 23, 2010, reference 01 decision to the claimant's last-known address of record. The claimant's address of record at that time was 629 W. Lincoln Way, Marshalltown, IA 50158-2627. The weight of the evidence indicates that decision was received at the address of record in a timely manner prior to the deadline for appeal. The decision denied benefits. The decision contained a warning that an appeal must be postmarked or received by the Appeals Section by December 3, 2010. On December 22, 2010, the claimant went to the Marshalltown Workforce Development Center, completed an appeal form, and delivered the completed appeal form to Workforce Development Center staff. The Appeals Section received the appeal on December 22, 2010. On the appeal form, the claimant asserted he had had a change of address and had not received *notice of the fact-finding interview* that had occurred on November 22, 2010. On the appeal form, the claimant provided a new address: 1108 Iowa Ave. W., #20, Marshalltown, IA 50158. On January 11, 2010, and again on January 13, 2010, the Appeals Section and mailed notice of the appeal hearing to the updated Iowa Avenue address. Both notices were returned to the Appeals Section as undeliverable because the claimant did not reside at the Iowa Avenue address. On January 21, 2011, the Appeals Section attempted to

contact claimant at a telephone number Workforce Development had for the claimant in its records. This was not a telephone number claimant had provided for the appeal hearing. The claimant had not provided a number for the appeal hearing. The Appeals Section staff encountered a message each that indicated the phone number had been changed, disconnected, or was no longer in service. The claimant has made no further contact with the Appeals Section since filing his appeal.

REASONING AND CONCLUSIONS OF LAW:

Iowa Code section 96.6-2 provides:

2. Initial determination. A representative designated by the director shall promptly notify all interested parties to the claim of its filing, and the parties have ten days from the date of mailing the notice of the filing of the claim by ordinary mail to the last known address to protest payment of benefits to the claimant. The representative shall promptly examine the claim and any protest, take the initiative to ascertain relevant information concerning the claim, and, on the basis of the facts found by the representative, shall determine whether or not the claim is valid, the week with respect to which benefits shall commence, the weekly benefit amount payable and its maximum duration, and whether any disqualification shall be imposed. The claimant has the burden of proving that the claimant meets the basic eligibility conditions of section 96.4. The employer has the burden of proving that the claimant is disqualified for benefits pursuant to section 96.5, except as provided by this subsection. The claimant has the initial burden to produce evidence showing that the claimant is not disqualified for benefits in cases involving section 96.5, subsection 10, and has the burden of proving that a voluntary quit pursuant to section 96.5, subsection 1, was for good cause attributable to the employer and that the claimant is not disqualified for benefits in cases involving section 96.5, subsection 1, paragraphs "a" through "h". Unless the claimant or other interested party, after notification or within ten calendar days after notification was mailed to the claimant's last known address, files an appeal from the decision, the decision is final and benefits shall be paid or denied in accordance with the decision. If an administrative law judge affirms a decision of the representative, or the appeal board affirms a decision of the administrative law judge allowing benefits, the benefits shall be paid regardless of any appeal which is thereafter taken, but if the decision is finally reversed, no employer's account shall be charged with benefits so paid and this relief from charges shall apply to both contributory and reimbursable employers, notwithstanding section 96.8, subsection 5.

The ten-day deadline for appeal begins to run on the date Workforce Development mails the decision to the parties. The "decision date" found in the upper right-hand portion of the Agency representative's decision, unless otherwise corrected immediately below that entry, is presumptive evidence of the date of mailing. Gaskins v. Unempl. Comp. Bd. of Rev., 429 A.2d 138 (Pa. Comm. 1981); Johnson v. Board of Adjustment, 239 N.W.2d 873, 92 A.L.R.3d 304 (Iowa 1976).

An appeal submitted by mail is deemed filed on the date it is mailed as shown by the postmark or in the absence of a postmark the postage meter mark of the envelope in which it was received, or if not postmarked or postage meter marked or if the mark is illegible, on the date entered on the document as the date of completion. See 871 AC 24.35(1)(a). See also Messina v. IDJS, 341 N.W.2d 52 (Iowa 1983). An appeal submitted by any other means is deemed filed on the date it is received by the Unemployment Insurance Division of Iowa Workforce Development. See 871 IAC 24.35(1)(b).

The evidence in the record establishes that more than ten calendar days elapsed between the mailing date and the date this appeal was filed. The Iowa Supreme Court has declared that there is a mandatory duty to file appeals from representatives' decisions within the time allotted by statute, and that the administrative law judge has no authority to change the decision of a representative if a timely appeal is not filed. Franklin v. IDJS, 277 N.W.2d 877, 881 (Iowa 1979). Compliance with appeal notice provisions is jurisdictional unless the facts of a case show that the notice was invalid. Beardslee v. IDJS, 276 N.W.2d 373, 377 (Iowa 1979); see also In re Appeal of Elliott, 319 N.W.2d 244, 247 (Iowa 1982). The question in this case thus becomes whether the appellant was deprived of a reasonable opportunity to assert an appeal in a timely fashion. Hendren v. IESC, 217 N.W.2d 255 (Iowa 1974); Smith v. IESC, 212 N.W.2d 471, 472 (Iowa 1973). The record shows that the appellant did have a reasonable opportunity to file a timely appeal. The claimant has failed to appear and present evidence to the contrary.

The administrative law judge concludes that failure to file a timely appeal within the time prescribed by the Iowa Employment Security Law was not due to any Agency error or misinformation or delay or other action of the United States Postal Service. See 871 IAC 24.35(2). The administrative law judge further concludes that the appeal was not timely filed pursuant to Iowa Code section 96.6(2), and the administrative law judge lacks jurisdiction to make a determination with respect to the nature of the appeal. See, Beardslee v. IDJS, 276 N.W.2d 373 (Iowa 1979) and Franklin v. IDJS, 277 N.W.2d 877 (Iowa 1979).

DECISION:

The Agency representative's November 23, 2010, reference 01, decision is affirmed. The appeal in this case was not timely, and the decision of the representative that denied benefits remains in effect. A copy of this decision will be sent to both claimant addresses referenced above in the findings of fact.

James E. Timberland
Administrative Law Judge

Decision Dated and Mailed

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