

**IOWA WORKFORCE DEVELOPMENT  
UNEMPLOYMENT INSURANCE APPEALS BUREAU**

**GORDANA KANTAREVIC**  
Claimant

**APPEAL 22A-UI-03777-AR-T**

**ADMINISTRATIVE LAW JUDGE  
DECISION**

**JOHNSTON COMMUNITY SCHOOL  
DISTRICT**  
Employer

**OC: 03/29/20**  
**Claimant: Appellant (1R)**

Iowa Code § 96.6(2) – Timeliness of Appeal  
Iowa Code § 96.4(3) – Able to and Available for Work  
Iowa Admin. Code r. 871—24.23(26) – Same Hours and Wages  
Iowa Code § 96.19(38) – Total and Partial Unemployment  
Iowa Code § 96.7(2)a(2) – Same Base Period Employment

**STATEMENT OF THE CASE:**

The claimant filed an appeal from the January 15, 2021, (reference 02) unemployment insurance decision that denied benefits based upon the determination that claimant was not unemployed within the meaning of the law. The parties were properly notified of the hearing. A telephone hearing was held on March 23, 2022, and was consolidated with the hearing for appeal numbers 22A-UI-03778-AR-T, 22A-UI-03782-AR-T, and 22A-UI-03784-AR-T. The claimant, Gordana Kantarevic, participated personally, with non-attorney representative and witness Nadja Wirth. Prior to the hearing date, claimant's attorney, Marlon Mormann, indicated that he would not participate in the hearing. The employer, Johnston Community School District, participated through Kayla Badtram. CTS Language Link provided Bosnian language services for claimant. Department's Exhibit D-1 was admitted. The administrative law judge took official notice of the administrative record.

**ISSUE:**

Is the claimant's appeal timely?

**FINDINGS OF FACT:**

Having reviewed all of the evidence in the record, the administrative law judge finds: A disqualification decision was mailed to claimant's last known address of record on January 15, 2021. She did receive the decision sometime in January 2021. The first sentence of the decision states, "If this decision denies benefits and is not reversed on appeal, it may result in an overpayment which you will be required to repay." The decision contained a warning that an appeal must be postmarked or received by the Appeals Bureau by January 25, 2021. The appeal was not filed until January 27, 2022, which is after the date noticed on the disqualification decision. Claimant indicated that she did not know why she was denied benefits, so she placed some calls to Iowa Workforce Development and the employer. She did

not appeal the decision until she received a statement of overpayment amount from Iowa Workforce Development shortly before she filed her appeal in January 2022.

The administrative record indicates that claimant has filed an application for PUA benefits. The administrative record does not reflect that a decision has been rendered with respect to that application.

### **REASONING AND CONCLUSIONS OF LAW:**

For the reasons that follow, the administrative law judge concludes the claimant's appeal is untimely.

Iowa Code section 96.6(2) provides, in pertinent part: "[u]nless the claimant or other interested party, after notification or within ten calendar days after notification was mailed to the claimant's last known address, files an appeal from the decision, the decision is final and benefits shall be paid or denied in accordance with the decision."

Iowa Admin. Code r. 871—24.35(1) provides:

1. Except as otherwise provided by statute or by division rule, any payment, appeal, application, request, notice, objection, petition, report or other information or document submitted to the division shall be considered received by and filed with the division:

(a) If transmitted via the United States Postal Service on the date it is mailed as shown by the postmark, or in the absence of a postmark the postage meter mark of the envelope in which it is received; or if not postmarked or postage meter marked or if the mark is illegible, on the date entered on the document as the date of completion.

(b) If transmitted via the State Identification Data Exchange System (SIDES), maintained by the United States Department of Labor, on the date it was submitted to SIDES.

(c) If transmitted by any means other than [United States Postal Service or the State Identification Data Exchange System (SIDES)], on the date it is received by the division.

Iowa Admin. Code r. 871—24.35(2) provides:

2. The submission of any payment, appeal, application, request, notice, objection, petition, report or other information or document not within the specified statutory or regulatory period shall be considered timely if it is established to the satisfaction of the division that the delay in submission was due to division error or misinformation or to delay or other action of the United States postal service.

The Iowa Supreme Court has declared that there is a mandatory duty to file appeals from representatives' decisions within the time allotted by statute, and that the administrative law judge has no authority to change the decision of a representative if a timely appeal is not filed. *Franklin v. Iowa Dep't of Job Serv.*, 277 N.W.2d 877, 881 (Iowa 1979). Compliance with appeal

notice provisions is jurisdictional unless the facts of a case show that the notice was invalid. *Beardslee v. Iowa Dep't of Job Serv.*, 276 N.W.2d 373, 377 (Iowa 1979); *see also In re Appeal of Elliott* 319 N.W.2d 244, 247 (Iowa 1982).

Here, the claimant received the decision in the mail and, therefore, had an opportunity to file an appeal prior to the time at which she ultimately filed her appeal. Claimant's delay was not due to an error or misinformation from the Department or due to delay or other action of the United States Postal Service. No other good cause reason has been established for the delay. Claimant's appeal was not filed on time and the administrative law judge lacks jurisdiction to decide the other issue in this matter.

**DECISION:**

The January 15, 2021, (reference 02) unemployment insurance decision is affirmed. The appeal in this case was not timely, and the decision of the representative remains in effect.

**REMAND:**

The matter is remanded to the Benefits Bureau of Iowa Workforce Development for review of claimant's application for PUA benefits, and for the issuance of a decision with respect to that application.



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Alexis D. Rowe  
Administrative Law Judge

April 4, 2022  
Decision Dated and Mailed

ar/mh