

**IOWA DEPARTMENT OF INSPECTIONS AND APPEALS  
ADMINISTRATIVE HEARINGS DIVISION, UI APPEALS BUREAU**

**SHANA D ZOLICOFFER**

Claimant

**IOWA WORKFORCE DEVELOPMENT  
DEPARTMENT**

**APPEAL 23A-UI-04167-JT-T**

**ADMINISTRATIVE LAW JUDGE  
DECISION**

**OC: 04/26/20**

**Claimant: Appellant (6)**

P.L. 116-136, § 2104 - Overpayment of Federal Pandemic Unemployment Compensation  
Iowa Code § 17A.12(3) – Default Decision  
Iowa Admin. Code r. 871-26.14(7) – Dismissal of Appeal on Default

**STATEMENT OF THE CASE:**

On April 21, 2023, Shana Zolicoffer (claimant) filed a late appeal from the August 26, 2021 (reference 04) unemployment insurance decision that held the claimant was overpaid \$3,600.00 in Federal Pandemic Unemployment Compensation (FPUC) for six weeks between April 26, 2020 and June 6, 2020 because of another August 26, 2021 decision that held the claimant was not eligible for and had been overpaid regular state benefits for the same period. A notice of hearing was mailed to the claimant's last-known address of record, and to the address the claimant provided in her online appeal, for a telephone hearing scheduled for 8:10 a.m. on May 9, 2023. The claimant did not appear for the hearing. The claimant did not comply with the hearing notice instructions to call the toll-free number at the time of the hearing. There were three appeal numbers set for a consolidated hearing that was to start at 8:00 a.m.: 23A-UI-04165-JT-T, 23A-UI-04165-JT-T, 23A-UI-04165-JT-T. Based upon the claimant/appellant's failure to participate in the hearing and the law, the administrative law judge enters the following findings of fact, reasoning and conclusions of law and decision.

**ISSUE:**

Whether the appeal should be dismissed based on the claimant/appellant's failure to appear and participate.

**FINDINGS OF FACT:**

The claimant is the appellant in this matter and in two companion appeal numbers. The claimant was properly notified of the scheduled hearing for this appeal. On April 27, 2023, the Appeals Bureau mailed hearing notices to the claimant's Des Moines address of record and to the Des Moines address the claimant provided in her online appeal. Because there were three appeal numbers set for a consolidated hearing, a total of six hearing notices were mailed to the claimant. On May 3, 2023, the United States Postal Service returned all six envelopes with notes indicating "RETURN TO SENDER ATTEMPTED – NOT KNOWN UNABLE TO FORWARD." There is no indication that the claimant has contacted the Appeals Bureau or Iowa Workforce Development since filing the April 21, 2023 appeal to provide a valid current

mailing address for purposes of receiving notice of the appeal hearing. The Appeals Bureau administration has advised against taking extraordinary measures to effect service of the hearing notice on parties.

The claimant/appellant did not call the toll-free number listed on the hearing notice at the time of the hearing. The appellant did not participate or request a postponement of the hearing.

The hearing notice instructed the parties as follows:

**IMPORTANT NOTICE!**

**YOU MUST CALL** the toll-free number: ... at the time of the hearing. You may call up to 5 minutes before the hearing. You are not the organizer – Do NOT press 2. The administrative law judge **WILL NOT** call you for the hearing, you **MUST** call into the number provided above to participate. **Failure to participate in the hearing may result in the dismissal of your appeal.**

The back page of the hearing notice provides further instruction and warning:

**Failure to Participate or Register for Appeal Hearing**

If you do not participate in the hearing, the judge may dismiss the appeal or issue a decision without considering your evidence.

As a courtesy to the appellant the record was left open until 8:28 a.m. to give the claimant/appellant additional reasonable opportunity to participate.

The August 26, 2021 (reference 04) unemployment insurance decision held the claimant was overpaid \$3,600.00 in Federal Pandemic Unemployment Compensation (FPUC) for six weeks between April 26, 2020 and June 6, 2020 because of another August 26, 2021 decision that held the claimant was not eligible for and had been overpaid regular state benefits for the same period.

**REASONING AND CONCLUSIONS OF LAW:**

The Iowa Administrative Procedure Act at Iowa Code § 17A.12(3) provides that if a party fails to appear or participate in a hearing after proper service of notice, the judge may enter a default decision or proceed with the hearing and make a decision in the absence of the party.

Iowa Admin. Code r. 871-26.14(7) provides:

(7) If a party has not responded to a notice of telephone hearing by providing the appeals bureau with the names and telephone numbers of the persons who are participating in the hearing by the scheduled starting time of the hearing or is not available at the telephone number provided, the presiding officer may proceed with the hearing. If the appealing party fails to provide a telephone number or is unavailable for the hearing, the presiding officer may decide the appealing party is in default and dismiss the appeal as provided in Iowa Code section 17A.12(3). The record may be reopened if the absent party makes a request to reopen the hearing in writing under subrule 26.8(3) and shows good cause for reopening the hearing.

The claimant/appellant did not call the toll-free number listed on the hearing notice at the time of the hearing. The Appeals Bureau properly served notice of the appeal hearing by mailing the

hearing notice to the claimant's address of record and the address the claimant included in the online appeal. The claimant failed to provide a valid current mailing address. The claimant/appellant is in default. The appeal is be dismissed.

If the appellant disagrees with this decision, the appellant may appeal the decision pursuant to the instructions on the last page of this decision.

**DECISION:**

The claimant defaulted on the appeal. The appeal is dismissed. The August 26, 2021 (reference 04) unemployment insurance decision that held the claimant was overpaid \$3,600.00 in FPUC benefits for six weeks between April 26, 2020 and June 6, 2020 because of another August 26, 2021 decision that held the claimant was not eligible for and had been overpaid regular state benefits for the same period remains in effect.



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James E. Timberland  
Administrative Law Judge

May 11, 2023  
Decision Dated and Mailed

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Note to claimant: Per Section 2104(f)(2) of The CARES Act, you may request in writing waiver of repayment of the overpaid FPUC benefits. For additional information about requesting waiver of repayment of FPUC benefits, please call 888-848-7442 or visit <https://www.iowaworkforcedevelopment.gov/unemployment-insurance-overpayment-and-recovery>

**APPEAL RIGHTS.** If you disagree with the decision, you or any interested party may:

1. Appeal to the Employment Appeal Board within fifteen (15) days of the date under the judge's signature by submitting a written appeal via mail, fax, or online to:

**Employment Appeal Board  
4<sup>th</sup> Floor – Lucas Building  
Des Moines, Iowa 50319  
Fax: (515)281-7191  
Online: [eab.iowa.gov](http://eab.iowa.gov)**

The appeal period will be extended to the next business day if the last day to appeal falls on a weekend or a legal holiday.

**AN APPEAL TO THE BOARD SHALL STATE CLEARLY:**

- 1) The name, address, and social security number of the claimant.
- 2) A reference to the decision from which the appeal is taken.
- 3) That an appeal from such decision is being made and such appeal is signed.
- 4) The grounds upon which such appeal is based.

An Employment Appeal Board decision is final agency action. If a party disagrees with the Employment Appeal Board decision, they may then file a petition for judicial review in district court.

2. If no one files an appeal of the judge's decision with the Employment Appeal Board within fifteen (15) days, the decision becomes final agency action, and you have the option to file a petition for judicial review in District Court within thirty (30) days after the decision becomes final. Additional information on how to file a petition can be found at Iowa Code §17A.19, which is online at <https://www.legis.iowa.gov/docs/code/17A.19.pdf>.

**Note to Parties:** YOU MAY REPRESENT yourself in the appeal or obtain a lawyer or other interested party to do so provided there is no expense to Workforce Development. If you wish to be represented by a lawyer, you may obtain the services of either a private attorney or one whose services are paid for with public funds.

**Note to Claimant:** It is important that you file your weekly claim as directed, while this appeal is pending, to protect your continuing right to benefits.

**SERVICE INFORMATION:**

A true and correct copy of this decision was mailed to each of the parties listed.

**DERECHOS DE APELACIÓN.** Si no está de acuerdo con la decisión, usted o cualquier parte interesada puede:

1. Apelar a la Junta de Apelaciones de Empleo dentro de los quince (15) días de la fecha bajo la firma del juez presentando una apelación por escrito por correo, fax o en línea a:

**Employment Appeal Board  
4th Floor – Lucas Building  
Des Moines, Iowa 50319  
Fax: (515)281-7191  
En línea: [eab.iowa.gov](http://eab.iowa.gov)**

El período de apelación se extenderá hasta el siguiente día hábil si el último día para apelar cae en fin de semana o día feriado legal.

**UNA APELACIÓN A LA JUNTA DEBE ESTABLECER CLARAMENTE:**

- 1) El nombre, dirección y número de seguro social del reclamante.
- 2) Una referencia a la decisión de la que se toma la apelación.
- 3) Que se interponga recurso de apelación contra tal decisión y se firme dicho recurso.
- 4) Los fundamentos en que se funda dicho recurso.

Una decisión de la Junta de Apelaciones de Empleo es una acción final de la agencia. Si una de las partes no está de acuerdo con la decisión de la Junta de Apelación de Empleo, puede presentar una petición de revisión judicial en el tribunal de distrito.

2. Si nadie presenta una apelación de la decisión del juez ante la Junta de Apelaciones Laborales dentro de los quince (15) días, la decisión se convierte en acción final de la agencia y usted tiene la opción de presentar una petición de revisión judicial en el Tribunal de Distrito dentro de los treinta (30) días después de que la decisión adquiriera firmeza. Puede encontrar información adicional sobre cómo presentar una petición en el Código de Iowa §17A.19, que está en línea en <https://www.legis.iowa.gov/docs/code/17A.19.pdf>.

**Nota para las partes:** USTED PUEDE REPRESENTARSE en la apelación u obtener un abogado u otra parte interesada para que lo haga, siempre que no haya gastos para Workforce Development. Si desea ser representado por un abogado, puede obtener los servicios de un abogado privado o uno cuyos servicios se paguen con fondos públicos.

**Nota para el reclamante:** es importante que presente su reclamo semanal según las instrucciones, mientras esta apelación está pendiente, para proteger su derecho continuo a los beneficios.

**SERVICIO DE INFORMACIÓN:**

Se envió por correo una copia fiel y correcta de esta decisión a cada una de las partes enumeradas.