IOWA WORKFORCE DEVELOPMENT UNEMPLOYMENT INSURANCE APPEALS BUREAU

SHAWN T HELGESON

Claimant

APPEAL 18A-UI-00829-DB-T

ADMINISTRATIVE LAW JUDGE DECISION

IOWA WORKFORCE DEVELOPMENT DEPARTMENT

OC: 01/15/17

Claimant: Appellant (4)

Iowa Code § 96.6(1) – Filing Claims

Iowa Admin. Code r. 871-24.2(1)g - Retroactive Benefits

Iowa Admin. Code r. 871-24.2(1)a, h - Backdate

STATEMENT OF THE CASE:

The claimant/appellant filed an appeal from the January 11, 2018 (reference 01) unemployment insurance decision that denied his request to backdate his re-opened claim date prior to January 7, 2018. However, the claimant's request was for retroactive benefits, not to backdate his re-opened claim date. The claimant was properly notified of the hearing and waived due notice of the issue regarding retroactive benefits. A telephone hearing was held on February 13, 2018. The claimant participated personally. The administrative law judge took administrative notice of the claimant's unemployment insurance benefits records.

ISSUE:

Should the claimant's request for retroactive benefits be granted for the two-week period ending January 6, 2018?

FINDINGS OF FACT:

Having heard the testimony and having reviewed the evidence in the record, the administrative law judge finds: Claimant filed an initial claim effective January 15, 2017. Claimant became temporarily unemployed effective December 24, 2017 and will return to his employer once the employer is able to work outside. Claimant filed an additional claim effective December 24, 2017. He did not file a weekly-continued claim online for December 24, 2017 through December 30, 2017 because he did not realize he had to. He did not read the paper or online version of the Unemployment Insurance Benefits Handbook that instructs claimants to file weekly claims. When claimant attempted to file his weekly-continued claim for the benefit weekending January 6, 2018, he was locked due to inactivity in filing weekly-continued claims.

Claimant is temporarily unemployed as defined in Iowa Code § 96.19(38)(c) due to lack of work and as such, the requirements of Iowa Code § 96.4(3) are waived. Claimant did not earn any wages, holiday pay, vacation pay, or pension pay from December 24, 2017 through January 6, 2018.

REASONING AND CONCLUSIONS OF LAW:

For the reasons that follow, the administrative law judge concludes the claimant's request for retroactive benefits from December 24, 2017 through December 30, 2017 is denied and his request for retroactive benefits from December 31, 2017 through January 6, 2018 is granted.

Iowa Code section 96.6(1) provides:

96.6 Filing — determination — appeal.

1. *Filing.* Claims for benefits shall be made in accordance with such regulations as the department may prescribe.

In order to be eligible for weekly benefits, the claimant must file an online web application continued claim or show good cause for the failure to do so to support a request for retroactive benefits. Iowa Admin. Code r. 871-24.2(1)g. What parties often misunderstand about the process is that during the week in which the unemployment occurs, the claimant should open an umbrella-like "original claim" (OC) by the close of business on Friday to establish the general claim for unemployment insurance benefits. In addition, for each week the claimant remains unemployed, they must file a "weekly continued claim" (WCC) to show they are available for work, report any wages, and otherwise establish eligibility for that past week of benefit payment. That must be done sometime between Sunday and Friday of the following week (see chart below). If a claimant does not file a WCC for one week for any reason and becomes unemployed again, the process must start over by reopening the OC no later than Friday, and filing weekly continued claim sometime between the following Sunday through Friday. No filing of any kind for weekly-continued claims may be done on any Saturday.

On October 1, 2017, a letter about weekly claim filing change information was sent to all claimants, whether the claim was active or not:

Weekly Claim Filing Changes

Beginning with the week ending October 7, 2017, the first day of the week you can report a weekly claim is the Sunday starting at 8 a.m. after the prior week has ended. This means after October 7, 2017, you can no longer file weekly claims on Saturday of any week.

In addition, after October 7, 2017, weekly claims must be filed **Sunday** through **Friday** for the prior week only. This means you have six days to file the previous week's claim. See the chart below for the days available to file your weekly claim. Delay in filing your weekly claim could result in denial of benefits.

You are encouraged to start following the new claims filing process now so that you are used to the new schedule when the changes happen in October. For your convenience, you can file your weekly claim online using a mobile device or computer at www.iowaworkforcedevelopment.gov.

Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
Start of UI claim week 1						Last day of week 1 (no filing)
First day to file for week 1	File for week 1	File for week 1	File for week 1	File for week 1	Last day to file for week 1	Last day of week 2 (no filing)
First day to file for week 2	File for week 2	File for week 2	File for week 2	File for week 2	Last day to file for week 2	Last day of week 3 (no filing)
First day to file for week 3	File for week 3	File for week 3	File for week 3	File for week 3	Last day to file for week 3	Last day of week 4 (no filing)

Please see our Q &A at www.iowaworkforcedevelopment.gov/unemployment-insurance-frequently-asked-questions for more information.

You can also contact Unemployment Insurance Customer Service for additional questions:

Unemployment Insurance Customer Service

Email: uiclaimshelp@iwd.iowa.gov

Website: www.iowaworkforcedevelopment.gov

Phone: 1-866-239-0843, Monday-Friday from 8 a.m. - 4:30 p.m.

The September 2017, version of the *Unemployment Insurance Benefits Handbook*, provides in pertinent part at pages 13 and 14:

Claim Effective Date

The effective date of all UI claims, regardless of filing method, will be the Sunday of the week in which the application was filed. The effective date of a claim will not be changed for applications that were not filed in a timely manner.

and

Reactivating a Claim

An individual can start and stop claiming weekly benefits as many times as necessary during the benefit year. This is called a break in reporting status. Any break in reporting requires the individual to file another initial claim application during the week he/she wants to start collecting benefits again. Any employment during the break must be reported.

The September 2017, version of the *Unemployment Insurance Benefits Handbook*, provides in pertinent part at pages 19 and 20:

Filing Weekly Claims

How to File

After you file your initial claim, file weekly claims online at iowaworkforcedevelopment.gov for every week you are unemployed or your hours are reduced. You must file a weekly claim for any week that you want payment even if your eligibility is being decided or you have an appeal pending.

To request UI benefit payments during weeks of unemployment, individuals must certify they:

- Are currently unemployed or working reduced hours
- Are able to work and available for work
- Have not refused any job offers or referrals to a job
- Are actively looking for work (unless waived)
- Are reporting any pay or pension payment

Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
Start of UI claim						Last day of week
week one						one (no filing)
First day to file	File for week	File for week	File for week	File for week	Last day to file for	Last day of week two
week one	one	one	one	one	week one	(no filing)
First day to file	File for week	File for week	File for week	File for week	Last day to file for	Last day of week
week two	two	two	two	two	week two	three (no filing)
First day to file	File for week	File for week	File for week	File for week	Last day to file for	Last day of week
week three	three	three	three	three	week three	four (no filing)

When to File

The current week is the week that just ended on Saturday. Weekly claims must be filed 8 am Sunday through 5:30 pm Friday for the prior week only. This means individuals have six days to file the previous week's claim. See the chart above for the days available to file. Weekly claims can be filed online using a mobile device or computer at https://uiclaims.iwd.iowa.gov/weeklyclaims/.

Delay in filing your weekly claim could result in denial of benefits.

IMPORTANT: You will receive confirmation that the claim has been processed successfully. If you don't receive confirmation, the process must be repeated until the claim has been successfully submitted.

Elsewhere in the September 2017, version of the handbook at page 8, contact information includes days and hours for filing a claim and weekly claim reporting:

File a Claim

Hours: Sunday through Friday, 8:00 am to 4:30 pm www.iowaworkforcedevelopment.gov

https://uiclaims.iwd.iowa.gov/UIInitialClaim/

Weekly Claim Reporting

Hours: Sunday 8:00 am - 11:30 pm and Monday through Friday 8:00 am through

5:30 pm

https://uiclaims.iwd.iowa.gov/weeklyclaims/

In this case, claimant failed to file a weekly-continued claim during the week ending December 30, 2017, because he did not read the handbook and did not realize that he had to. This is not a good cause reason for failing to file a weekly-continued claim.

However, claimant attempted to timely file his weekly-continued claim the next week and claimant was unable to do so because the claim closed after one week of failing to file a weekly-continued claim. Although the Unemployment Insurance Handbook addresses reactivating a claim, it does not clearly state that a claim will close after only one week of failing to file a continued weekly claim. Claimant has shown a good cause reason for failing to file his weekly-continued claim for the one-week ending January 6, 2018. Therefore, claimant's request for retroactive benefits for the one-week ending January 6, 2018, is allowed, provided he is otherwise eligible.

Claimant is urged to review information in the Unemployment Insurance Benefits Handbook at: https://www.iowaworkforcedevelopment.gov/sites/search.iowaworkforcedevelopment.gov/files/documents/ClaimantHandbook_2017-18.pdf

DECISION:

db/rvs

The January 11, 2018 (reference 01) unemployment insurance decision is modified in favor of appellant. The claimant's request for retroactive benefits for December 24, 2017 through December 30, 2017 is denied. The claimant's request for retroactive benefits from December 31, 2017 through January 6, 2018 is granted, so long as claimant is otherwise eligible.

Dawn Boucher Administrative Law Judge	
Decision Dated and Mailed	