IOWA WORKFORCE DEVELOPMENT UNEMPLOYMENT INSURANCE APPEALS BUREAU

JULIE K STOKES Claimant

APPEAL 21A-UI-21690-DB-T

ADMINISTRATIVE LAW JUDGE DECISION

BURNS' BAR LLC Employer

> OC: 08/01/21 Claimant: Respondent (2)

lowa Code § 96.5(2)a – Discharge for Misconduct lowa Code § 96.3(7) – Recovery of Benefit Overpayment lowa Admin. Code r. 871-24.10 – Employer/Representative Participation Fact-finding Interview

STATEMENT OF THE CASE:

The employer/appellant filed an appeal from the September 21, 2021 (reference 01) unemployment insurance decision that allowed regular State of lowa funded unemployment insurance benefits to the claimant based upon claimant's discharge from work. The parties were properly notified of the hearing. A telephone hearing was held on November 19, 2021. The claimant did not participate. The employer participated through witnesses Lori Burns and Katie Hodgson. The administrative law judge took official notice of the claimant's unemployment insurance benefits records.

ISSUES:

Was the claimant discharged for disqualifying job-related misconduct? Has the claimant been overpaid any unemployment insurance benefits, and if so, can the repayment of those benefits to the agency be waived? Can any charges to the employer's account be waived?

FINDINGS OF FACT:

Having reviewed all of the evidence in the record, the administrative law judge finds: Claimant was employed part-time as a bartender/waitress beginning on February 2, 2021. On February 24, 2021 and on May 23, 2021, the claimant was given written warnings for drinking alcohol on the job. Claimant then was caught drinking alcohol on the job again on July 28, 2021 and was discharged for violation of the employer's rule prohibiting drinking on the job.

Claimant's administrative records indicate that no weekly-continued claims for benefits have been paid to date as no weekly claims have been filed. The employer participated in the factfinding interview in writing via completing a separation questionnaire and returning it to lowa Workforce Development. No fact-finding interview was conducted by telephone.

REASONING AND CONCLUSIONS OF LAW:

For the reasons that follow, the administrative law judge concludes the claimant was discharged from employment due to job-related misconduct. Benefits are denied.

lowa Code § 96.5(2)a provides:

An individual shall be disqualified for benefits:

2. Discharge for misconduct. If the department finds that the individual has been discharged for misconduct in connection with the individual's employment:

a. The individual shall be disqualified for benefits until the individual has worked in and has been paid wages for insured work equal to ten times the individual's weekly benefit amount, provided the individual is otherwise eligible.

lowa Admin. Code r. 871-24.32(1)a provides:

Discharge for misconduct.

(1) Definition.

a. "Misconduct" is defined as a deliberate act or omission by a worker which constitutes a material breach of the duties and obligations arising out of such worker's contract of employment. Misconduct as the term is used in the disqualification provision as being limited to conduct evincing such willful or wanton disregard of an employer's interest as is found in deliberate violation or disregard of standards of behavior which the employer has the right to expect of employees, or in carelessness or negligence of such degree of recurrence as to manifest equal culpability, wrongful intent or evil design, or to show an intentional and substantial disregard of the employer's interests or of the employee's duties and obligations to the employer. On the other hand mere inefficiency, unsatisfactory conduct, failure in good performance as the result of inability or incapacity, inadvertencies or ordinary negligence in isolated instances, or good faith errors in judgment or discretion are not to be deemed misconduct within the meaning of the statute.

This definition has been accepted by the lowa Supreme Court as accurately reflecting the intent of the legislature. *Huntoon v. Iowa Dep't of Job Serv.*, 275 N.W.2d 445, 448 (lowa 1979).

lowa Admin. Code r. 871-24.32(4) provides:

(4) Report required. The claimant's statement and employer's statement must give detailed facts as to the specific reason for the claimant's discharge. Allegations of misconduct or dishonesty without additional evidence shall not be sufficient to result in disqualification. If the employer is unwilling to furnish available evidence to corroborate the allegation, misconduct cannot be established. In cases where a suspension or disciplinary layoff exists, the claimant is considered as discharged, and the issue of misconduct shall be resolved.

lowa Admin. Code r.871-24.32(8) provides:

(8) Past acts of misconduct. While past acts and warnings can be used to determine the magnitude of a current act of misconduct, a discharge for misconduct cannot be based on such past act or acts. The termination of employment must be based on a current act.

The employer has the burden of proof in establishing disqualifying job-related misconduct. *Cosper v. Iowa Dep't of Job Serv.*, 321 N.W.2d 6 (lowa 1982). The issue is not whether the

employer made a correct decision in separating claimant, but whether the claimant is entitled to unemployment insurance benefits. *Infante v. Iowa Dep't of Job Serv.*, 364 N.W.2d 262 (lowa Ct. App. 1984). What constitutes misconduct justifying termination of an employee and what misconduct warrants denial of unemployment insurance benefits are two separate decisions. *Pierce v. Iowa Dep't of Job Serv.*, 425 N.W.2d 679 (lowa Ct. App. 1988). Misconduct serious enough to warrant discharge is not necessarily serious enough to warrant a denial of job insurance benefits. Such misconduct must be "substantial." *Newman v. Iowa Dep't of Job Serv.*, 351 N.W.2d 806 (lowa Ct. App. 1984). When based on carelessness, the carelessness must actually indicate a "wrongful intent" to be disqualifying in nature. *Id.* Negligence does not constitute misconduct unless recurrent in nature; a single act is not disqualifying unless indicative of a deliberate disregard of the employer's interests. *Henry v. Iowa Dep't of Job Serv.*, 391 N.W.2d 731 (lowa Ct. App. 1986).

In this case, claimant knew that she was not allowed to drink alcohol on the job, but did so anyway. This was a deliberate act that constituted a substantial and material breach of the claimant's duties that arose out of her contract of hire. As such, substantial job-related misconduct has been established. Regular unemployment insurance benefits are denied as the separation from employment on July 28, 2021 is disqualifying. Because benefits are denied, the issues of overpayment and chargeability typically must be addressed; however, no benefits have been paid to the claimant to date and those issues are moot.

DECISION:

The September 21, 2021 (reference 01) unemployment insurance decision is reversed. The claimant's separation from employment was disqualifying. Unemployment insurance benefits funded by the State of lowa are denied until the claimant has worked in and been paid wages for insured work equal to ten times her weekly benefit amount after her July 28, 2021 separation date, and provided she is otherwise eligible. The issues of overpayment and chargeability are moot.

Dawn. Morcher

Dawn Boucher Administrative Law Judge

November 30, 2021 Decision Dated and Mailed

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