

**IOWA WORKFORCE DEVELOPMENT  
UNEMPLOYMENT INSURANCE APPEALS BUREAU**

**STEVEN R MEYERS**  
Claimant

**APPEAL 19A-UI-09393-B2-T**

**ADMINISTRATIVE LAW JUDGE  
DECISION**

**IOWA WORKFORCE DEVELOPMENT  
DEPARTMENT**

**OC: 12/16/18  
Claimant: Appellant (1)**

Iowa Code §96.5(8) – Administrative Penalty  
Iowa Code §96.4(3) – Unemployment Insurance Benefits Eligibility  
Iowa Admin. Code r. 871-25.1 – Misrepresentation & Fraud

**STATEMENT OF THE CASE:**

The claimant/appellant, Steven R. Meyers, filed an appeal from the November 20, 2019 (reference 01) Iowa Workforce Development (“IWD”) unemployment insurance decision which concluded he was ineligible to receive unemployment insurance benefits until all repayments and penalties were paid, because he made false statements concerning his employment and earnings from April 21, 2019 through May 25, 2019. The disqualification was imposed through administrative penalty.

The parties were properly notified of the hearing. A telephone hearing was held on December 19, 2019. The claimant participated personally. Kassandra Ellenwood, participated on behalf of IWD. IWD Exhibits 1-10 were admitted. The administrative law judge took official notice of the claimant’s unemployment insurance benefits records. Based on the evidence, the arguments presented, and the law, the administrative law judge enters the following findings of fact, reasoning and conclusions of law, and decision.

**ISSUES:**

Whether IWD correctly established a claim for an overpayment of unemployment insurance benefits?

Did IWD properly impose an administrative penalty based upon the claimant’s misrepresentation?

**FINDINGS OF FACT:**

Having reviewed all of the evidence in the record, the administrative law judge finds: The claimant filed a claim for unemployment insurance benefits with an effective date of December 16, 2018. The claimant filed for and received benefits during the period between December 22, 2018 and May 25, 2019. Following an investigation through IWD, the agency concluded the claimant was overpaid \$2,335.00 for a five week period between April 21, 2019 and May 25, 2019, when claimant failed to report wages he earned with Employee Services while concurrently filing for unemployment insurance benefits and representing that he was

unemployed (Department Exhibit 4). A 15% penalty was also imposed with the overpayment, due to the claimant's misrepresentation of facts to collect unemployment insurance benefits (Department Exhibit 5).

An initial decision notifying claimant of the overpayment and 15% penalty was mailed to him on November 18, 2019 (Department Exhibit 3). The decision contained a warning that an appeal must be postmarked or received by the Appeals Section by November 28, 2019. Claimant received the initial decision and filed a timely appeal.

IWD imposed the disqualification sanction through its decision on November 18, 2019, (reference 02), as an administrative penalty for claimant's prior false statements from April 21, 2019, through May 25, 2019 (Department Exhibit 4). IWD imposed a disqualification period to continue until claimant has paid off overpayment amounts and penalties and asserted this penalty is consistent with prior agency action for claimants who have made similar misrepresentations for similar periods of time.

Claimant believed that he should not be charged overpayments, should not be charged a penalty and should be able to continue to file for unemployment as he received incorrect information from IWD. He provided no additional evidence regarding the underlying misrepresentation that led to the overpayment of benefits and subsequent penalties.

#### **REASONING AND CONCLUSIONS OF LAW:**

For the reasons that follow, the administrative law judge concludes the claimant was overpaid benefits, and was properly disqualified from benefits due to misrepresentation.

#### **Issuance of overpayment:**

When IWD determines an individual who received unemployment benefits was ineligible to receive benefits, IWD must recoup the benefits received, whether or not the individual acted in good faith and was not otherwise at fault. Iowa Code § 96.3(7). IWD may, in its discretion, recover the overpayment either by deducting a sum equal to the overpayment from any future benefits payable to the individual, or by collecting a sum equal to the overpayment directly from the individual.

In this case, the claimant applied for and received benefits in the amount of \$2,335.00 for a five week period between April 21, 2019 and May 25, 2019. During this time, failed to report wages he earned with Employee Services, while concurrently filing for unemployment insurance benefits and representing that he was unemployed (Department Exhibit 4). Claimant appealed the decision on overpayment and the penalty. The administrative law judge upheld the IWD representative's decision in case 19A-UI-09391-B2. Therefore, the administrative law judge concludes the agency properly calculated the claimant's overpayment and assessment of a 15% penalty.

#### **Administrative Penalty and Eligibility for Benefits:**

IWD may impose an administrative penalty if an insured person has, within the preceding 36 calendar months, willfully and knowingly made a false statement or misrepresentation, or willfully and knowingly failed to disclose a material fact, with the intent to defraud by obtaining benefits the person is not entitled to. Iowa Code §96.5(8). The person is disqualified for the week in which IWD makes the determination and forfeits all benefit rights to unemployment insurance benefits for a period of not more than the remaining benefit period as determined by

IWD. *Id.* IWD's investigator has broad discretion to determine the specific penalty for deliberate falsification for the purpose of obtaining or increasing unemployment insurance benefits. 871 IAC 25.9(2). "The degree and severity of penalty shall be determined at the discretion of the investigator and shall be based upon the nature of the offense and the facts." 871 IAC 25.9(2)c. The administrative penalty recommended for falsification ranges from three weeks through the end of the benefit year. *Id.* This administrative penalty may be imposed in addition to a prior 15% penalty in conjunction with an overpayment.

"Fraud" means the intentional misuse of facts or truth to obtain or increase unemployment insurance benefits for oneself or another or to avoid the verification and payment of employment security taxes; a false representation of a matter of fact, whether by statement or by conduct, by false or misleading statements or allegations; or by the concealment or failure to disclose that which should have been disclosed, which deceives and is intended to deceive another so that they, or the department, shall not act upon it to their, or its, legal injury. The statute defines the term knowingly as "having actual knowledge of or acting with deliberate ignorance of or reckless disregard for the requirement or prohibition involved." 871 IAC 25.1.

It is the duty of the administrative law judge as the trier of fact in this case, to determine the credibility of witnesses, weigh the evidence and decide the facts in issue. *Arndt v. City of LeClaire*, 728 N.W.2d 389, 394-395 (Iowa 2007). The administrative law judge may believe all, part or none of any witness's testimony. *State v. Holtz*, 548 N.W.2d 162, 163 (Iowa App. 1996). In assessing the credibility of witnesses, the administrative law judge should consider the evidence using his or her own observations, common sense and experience. *Id.* In determining the facts, and deciding what testimony to believe, the fact finder may consider the following factors: whether the testimony is reasonable and consistent with other believable evidence; whether a witness has made inconsistent statements; the witness's appearance, conduct, age, intelligence, memory and knowledge of the facts; and the witness's interest in the trial, their motive, candor, bias and prejudice. *Id.*

An IWD investigator exercises his or her discretion to determine the degree and severity of the penalty, based on the nature of the offense and facts, and Investigator, Ellenwood, described her rationale for the imposition of penalty. She relied upon the claimant's statement made during the investigation, and used agency guidelines to determine that based upon the repeated misrepresentation of wages for five weeks, that the claimant should be disqualified from benefits until claimant has repaid amounts owed and penalties.

Assessing the credibility of the witnesses and reliability of the evidence in conjunction with the applicable burden of proof, as shown in the factual conclusions reached in the above-noted findings of fact, the administrative law judge concludes that the IWD investigator presented sufficient evidence to support the administrative penalty.

The issue of whether misrepresentation will preclude claimant from future benefits is assessed independently of the already calculated overpayment/15% penalty. By omitting or reducing the amount of wages earned, the claimant was able to receive unemployment insurance benefits for which he was not entitled. This conduct constitutes fraud.

Therefore, based on the credible evidence presented, the administrative law judge concludes claimant made false statements or misrepresentations, acting with deliberate ignorance of or reckless disregard for the requirement or prohibition involved, and likewise failed to disclose material facts, with the intent to defraud by obtaining benefits he was not entitled to, when failing to report his employment and earnings with his employer. The imposition of the administrative

penalty was therefore proper: The claimant is ineligible to receive unemployment insurance benefits until he has repaid the overpayment and penalty.

**DECISION:**

The November 20, 2019, (reference 01) unemployment insurance decision is affirmed. IWD correctly imposed the administrative penalty due to the claimant's misrepresentation. The claimant is ineligible to receive unemployment insurance benefits until he has repaid the overpayment and penalty.

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Blair A. Bennett  
Administrative Law Judge

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Decision Dated and Mailed

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