

**IOWA WORKFORCE DEVELOPMENT
UNEMPLOYMENT INSURANCE APPEALS**

68-0157 (9-06) - 3091078 - EI

KELLY L HUSEMAN
Claimant

APPEAL NO: 11A-UI-01624-DT

**ADMINISTRATIVE LAW JUDGE
DECISION**

BLACKHAWK LIFECARE CENTER INC
Employer

OC: 03/28/10

Claimant: Appellant (1)

Section 96.5-2-a – Discharge
Section 96.6-2 – Timeliness of Appeal

STATEMENT OF THE CASE:

Kelly L. Huseman (claimant) appealed a representative's January 28, 2011 decision (reference 05) that concluded she was not qualified to receive unemployment insurance benefits after a separation from employment from Blackhawk Lifecare Center, Inc. (employer). After hearing notices were mailed to the parties' last-known addresses of record, a telephone hearing was held on March 9, 2011. The claimant participated in the hearing. Tracy Hinnners appeared on the employer's behalf. One other witness, Jean Lucht, was available on behalf of the employer but did not testify. During the hearing, Exhibit A-1 was entered into evidence. Based on the evidence, the arguments of the parties, and the law, the administrative law judge enters the following findings of fact, reasoning and conclusions of law, and decision.

ISSUE:

Was the claimant's appeal timely or are there legal grounds under which it can be treated as timely?

FINDINGS OF FACT:

The representative's decision was mailed to the claimant's last-known address of record on January 28, 2011. The claimant received the decision. The decision contained a warning that an appeal must be postmarked or received by the Appeals Section by February 7, 2011. The appeal was not filed until it was signed and faxed on February 10, 2011, which is after the date noticed on the disqualification decision. The reason for the delay was that the claimant focused on the language on the backside of the representative's decision which indicated that "this decision shall become final unless, within ten calendar days after the decision was mailed to the last known address, you or any interested party may appeal . . ." and then may have miscounted the days. The delay may have been complicated by the fact that the claimant is a single mother of two young children.

REASONING AND CONCLUSIONS OF LAW:

If a party fails to make a timely appeal of a representative's decision and there is no legal excuse under which the appeal can be deemed to have been made timely, the decision as to the merits has become final and is not subject to further review. Iowa Code § 96.6-2 provides that unless the affected party (here, the claimant) files an appeal from the decision within ten calendar days, the decision is final and benefits shall be paid or denied as set out by the decision.

The ten calendar days for appeal begins running on the mailing date. The "decision date" found in the upper right-hand portion of the representative's decision, unless otherwise corrected immediately below that entry, is presumptive evidence of the date of mailing. Gaskins v. Unempl. Comp. Bd. of Rev., 429 A.2d 138 (Pa. Comm. 1981); Johnson v. Board of Adjustment, 239 N.W.2d 873, 92 A.L.R.3d 304 (Iowa 1976). Pursuant to rules 871 IAC 26.2(96)(1) and 871 IAC 24.35(96)(1), appeals are considered filed when postmarked, if mailed. Messina v. IDJS, 341 N.W.2d 52 (Iowa 1983).

The record in this case shows that more than ten calendar days elapsed between the mailing date and the date this appeal was filed. The Iowa court has declared that there is a mandatory duty to file appeals from representatives' decisions within the time allotted by statute, and that the administrative law judge has no authority to change the decision of a representative if a timely appeal is not filed. Franklin v. IDJS, 277 N.W.2d 877, 881 (Iowa 1979). Compliance with appeal notice provisions is jurisdictional unless the facts of a case show that the notice was invalid. Beardslee v. IDJS, 276 N.W.2d 373, 377 (Iowa 1979); see also In re Appeal of Elliott, 319 N.W.2d 244, 247 (Iowa 1982). The question in this case then becomes whether the appellant was deprived of a reasonable opportunity to assert an appeal in a timely fashion. Hendren v. IESC, 217 N.W.2d 255 (Iowa 1974); Smith v. IESC, 212 N.W.2d 471, 472 (Iowa 1973).

A party does not have a reasonable opportunity to file a timely appeal if the delay is due to Agency error or misinformation or to delay or other action of the United States postal service. 871 IAC 24.35(2). Failing to read and follow the instructions for filing an appeal is not a reason outside the appellant's control that deprived the appellant from having a reasonable opportunity to file a timely appeal; focusing on the "ten days" and consequently miscounting, rather than noting the specific date, February 7, set out in the text of the decision itself, is not a reason outside the claimant's control which deprived her of a reasonable opportunity to make a timely appeal. The appellant did have a reasonable opportunity to file a timely appeal, but did not.

The administrative law judge concludes that the claimant's failure to file a timely appeal within the prescribed time was not due to a legally excusable reason so that it can be treated as timely. Regardless of the hardship of the claimant's personal situation, the administrative law judge does not have discretion to rule contrary to the law. Lenning v. Iowa Dept. of Transp., 368 N.W.2d 98 (Iowa 1985). The administrative law judge therefore further concludes that because the appeal was not timely, the administrative law judge lacks jurisdiction to make a determination with respect to the nature of the appeal, regardless of whether the merits of the appeal would be valid. See, Beardslee, supra; Franklin, supra; and Pepsi-Cola Bottling Company v. Employment Appeal Board, 465 N.W.2d 674 (Iowa App. 1990).

DECISION:

The representative's January 28, 2011 decision (reference 05) is affirmed. The appeal in this case was not timely, and the decision of the representative has become final and remains in full force and effect. Benefits are denied until she has requalified.

Lynette A. F. Donner
Administrative Law Judge

Decision Dated and Mailed

ld/css