

**IOWA WORKFORCE DEVELOPMENT  
Unemployment Insurance Appeals Section  
1000 East Grand—Des Moines, Iowa 50319  
DECISION OF THE ADMINISTRATIVE LAW JUDGE  
68-0157 (7-97) – 3091078 - EI**

**CHARLES Q CLARK  
204 – 16<sup>TH</sup> ST  
SILVIS IL 61282-2528**

**JOHN LEWIS COFFEE SHOP INC  
PO BOX 3245  
DAVENPORT IA 52808**

**Appeal Number: 06A-UI-06276-S2T  
OC: 05/14/06 R: 01  
Claimant: Respondent (2)**

**This Decision Shall Become Final**, unless within fifteen (15) days from the date below, you or any interested party appeal to the Employment Appeal Board by submitting either a signed letter or a signed written Notice of Appeal, directly to the **Employment Appeal Board, 4<sup>th</sup> Floor—Lucas Building, Des Moines, Iowa 50319**.

The appeal period will be extended to the next business day if the last day to appeal falls on a weekend or a legal holiday.

STATE CLEARLY

1. The name, address and social security number of the claimant.
2. A reference to the decision from which the appeal is taken.
3. That an appeal from such decision is being made and such appeal is signed.
4. The grounds upon which such appeal is based.

YOU MAY REPRESENT yourself in this appeal or you may obtain a lawyer or other interested party to do so provided there is no expense to Workforce Development. If you wish to be represented by a lawyer, you may obtain the services of either a private attorney or one whose services are paid for with public funds. It is important that you file your claim as directed, while this appeal is pending, to protect your continuing right to benefits.

---

(Administrative Law Judge)

---

(Decision Dated & Mailed)

Section 96.5-2-a – Discharge for Misconduct  
Section 96.3-7 – Overpayment

STATEMENT OF THE CASE:

John Lewis Coffee Shop (employer) appealed a representative's June 5, 2006 decision (reference 01) that concluded Charles Clark (claimant) was discharged and there was no evidence of willful or deliberate misconduct. After hearing notices were mailed to the parties' last-known addresses of record, a telephone hearing was held on July 31, 2006. The claimant participated personally. Tiffany Clark, the claimant's wife, observed the hearing. The employer participated by Tremier Johnson, Director of Finance and Administration; Kim Gixon, Director of Support Services; Dawn Kline, Youth Worker; and Scott Van De Woestyne, Youth Services Manager. The employer offered five exhibits which were marked for identification as Exhibits

One, Two, Three, Four and Five. Exhibits One, Two, Three, Four and Five were received into evidence.

#### FINDINGS OF FACT:

The administrative law judge, having heard the testimony and considered all of the evidence in the record, finds that: The claimant was hired on December 28, 2004, as a full-time overnight case worker working with children. The employer provides a safe house for homeless youth. It has a "no hands on children" policy.

On April 9, 2006, the claimant's cousin was brought to the facility by his father. The youth was verbally disrespectful to his father. The father suggested that the claimant be called. The worker called the claimant at home and the claimant appeared at the facility. The claimant repeatedly told the youth to get up but the youth refused. The claimant picked up the youth by the back of the coat and drug him into a room two doors down. The claimant weighs nearly 400 pounds. The youth was considerably smaller. The claimant picked up the youth from the floor and put him on the couch in the room in such a way that that the youth's feet could not touch the floor. The claimant put his face close to the youth's face and the claimant's hands were near the youth's upper chest.

The youth was crying. Other teenager's were scared and fled an adjacent room. A co-worker was shocked by the claimant's actions. The claimant apologized to the co-worker. He stated that he knew the employer's rules. On April 9, 2006, the employer placed the claimant on suspension and reported the claimant's actions to the Department of Human Services. On May 1, 2006, the Department of Human Services placed the claimant on the Child Abuse Registry. On May 2, 2006, the employer terminated the claimant.

#### REASONING AND CONCLUSIONS OF LAW:

The issue is whether the claimant was discharged for misconduct. For the following reasons the administrative law judge concludes he was.

Iowa Code section 96.5-2-a provides:

An individual shall be disqualified for benefits:

2. Discharge for misconduct. If the department finds that the individual has been discharged for misconduct in connection with the individual's employment:

a. The individual shall be disqualified for benefits until the individual has worked in and has been paid wages for insured work equal to ten times the individual's weekly benefit amount, provided the individual is otherwise eligible.

871 IAC 24.32(1)a provides:

Discharge for misconduct.

(1) Definition.

a. "Misconduct" is defined as a deliberate act or omission by a worker which constitutes a material breach of the duties and obligations arising out of such worker's contract of

employment. Misconduct as the term is used in the disqualification provision as being limited to conduct evincing such willful or wanton disregard of an employer's interest as is found in deliberate violation or disregard of standards of behavior which the employer has the right to expect of employees, or in carelessness or negligence of such degree of recurrence as to manifest equal culpability, wrongful intent or evil design, or to show an intentional and substantial disregard of the employer's interests or of the employee's duties and obligations to the employer. On the other hand mere inefficiency, unsatisfactory conduct, failure in good performance as the result of inability or incapacity, inadvertencies or ordinary negligence in isolated instances, or good faith errors in judgment or discretion are not to be deemed misconduct within the meaning of the statute.

This definition has been accepted by the Iowa Supreme Court as accurately reflecting the intent of the legislature. Huntoon v. Iowa Department of Job Service, 275 N.W.2d 445, 448 (Iowa 1979).

The employer has the burden of proof in establishing disqualifying job misconduct. Cosper v. Iowa Department of Job Service, 321 N.W.2d 6 (Iowa 1982). An employer has a right to expect employees to conduct themselves in a certain manner. The claimant disregarded the employer's right by treating a youth in an unprofessional and inappropriate manner. The claimant's actions exposed the employer to liability. The claimant's disregard of the employer's interests is misconduct. As such he is not eligible to receive unemployment insurance benefits.

Iowa Code section 96.3-7 provides:

7. Recovery of overpayment of benefits. If an individual receives benefits for which the individual is subsequently determined to be ineligible, even though the individual acts in good faith and is not otherwise at fault, the benefits shall be recovered. The department in its discretion may recover the overpayment of benefits either by having a sum equal to the overpayment deducted from any future benefits payable to the individual or by having the individual pay to the department a sum equal to the overpayment.

If the department determines that an overpayment has been made, the charge for the overpayment against the employer's account shall be removed and the account shall be credited with an amount equal to the overpayment from the unemployment compensation trust fund and this credit shall include both contributory and reimbursable employers, notwithstanding section 96.8, subsection 5.

The claimant has received benefits in the amount of \$2,385.00 since filing his claim herein. Pursuant to this decision, those benefits now constitute an overpayment which must be repaid.

#### DECISION:

The representative's June 5, 2006 decision (reference 01) is reversed. The claimant is not eligible to receive unemployment insurance benefits because he was discharged from work for misconduct. Benefits are withheld until he has worked in and has been paid wages for insured work equal to ten times his weekly benefit amount, provided he is otherwise eligible. The claimant is overpaid benefits in the amount of \$2,385.00.

bas/pjs