# IOWA WORKFORCE DEVELOPMENT UNEMPLOYMENT INSURANCE APPEALS

TAMARA KRAFT Claimant

## APPEAL 20A-UI-12804-SN-T

ADMINISTRATIVE LAW JUDGE DECISION

MILLENNIAL HOUSING Employer

> OC: 03/22/20 Claimant: Appellant (1)

Iowa Code § 96.5(1) – Voluntary Quitting

## STATEMENT OF THE CASE:

On October 15, 2020, the claimant filed an appeal from the October 7, 2020 (reference 01) unemployment insurance decision that denied benefits because she requested and was granted a leave of absence. After due notice was issued, a telephone conference hearing was scheduled to be held on December 8, 2020 at 8:00 a.m. Claimant participated.

The administrative law judge took official notice of the following administrative records: KCCO, DBRO, and WAGE-A.

### **ISSUE:**

Whether the claimant voluntarily quit without good cause to the employer.

#### FINDINGS OF FACT:

Having reviewed all of the evidence in the record, the administrative law judge finds:

Claimant worked as a part-time leasing consultant for the employer from April 13, 2020 to June 13, 2020. Claimant's direct supervisor was originally Christine Garcia. As a leasing consultant, claimant initiated the rental relationship with prospective clients by showing them open suites and helping them fill out leasing paperwork.

Claimant quit working for the employer on June 13, 2020. Claimant resigned in a conversation with Ms. Garcia after getting a note from her physician which reads, "Tamara Kraft was evaluated at Cardiovascular Medicine PC. She has had two mitral valve surgeries. She is at higher risk for poor outcomes in the event of her having infection from Coronavirus." (Exhibit A) Ms. Kraft's position was that it was an essential function of the position to show prospective clients open units in person. Given those circumstances, claimant explained Covid19 infection rates were increasing at the employer's apartment complex.

Claimant did wear a face covering while at work every day.

### **REASONING AND CONCLUSIONS OF LAW:**

For the reasons that follow, the administrative law judge concludes that the claimant voluntary quit without good cause attributable to the employer.

Iowa Code section 96.5(1) provides:

An individual shall be disqualified for benefits:

1. Voluntary quitting. If the individual has left work voluntarily without good cause attributable to the individual's employer, if so found by the department.

Iowa Admin. Code r. 871-24.25 provides:

Voluntary quit without good cause. In general, a voluntary quit means discontinuing the employment because the employee no longer desires to remain in the relationship of an employee with the employer from whom the employee has separated. The employer has the burden of proving that the claimant is disqualified for benefits pursuant to Iowa Code section 96.5. However, the claimant has the initial burden to produce evidence that the claimant is not disqualified for benefits in cases involving Iowa Code section 96.5, subsection (1), paragraphs "a" through "i," and subsection 10. The following reasons for a voluntary quit shall be presumed to be without good cause attributable to the employer:

Iowa Code section 96.5(1)(d) provides:

An individual shall be disqualified for benefits, regardless of the source of the individual's wage credits:

1. Voluntary quitting. If the individual has left work voluntarily without good cause attributable to the individual's employer, if so found by the department. But the individual shall not be disqualified if the department finds that:

d. The individual left employment because of illness, injury or pregnancy upon the advice of a licensed and practicing physician, and upon knowledge of the necessity for absence immediately notified the employer, or the employer consented to the absence, and after recovering from the illness, injury or pregnancy, when recovery was certified by a licensed and practicing physician, the individual returned to the employer and offered to perform services and the individual's regular work or comparable suitable work was not available, if so found by the department, provided the individual is otherwise eligible.

Iowa Administrative Code rule 817-24.26(6) echoes the statute as follows:

Separation because of illness, injury, or pregnancy.

a. Nonemployment related separation. The claimant left because of illness, injury or pregnancy upon the advice of a licensed and practicing physician. Upon recovery, when recovery was certified by a licensed and practicing physician, the claimant returned and offered to perform services to the employer, but no suitable, comparable work was available. Recovery is defined as the ability of the claimant to perform all of the duties of the previous employment.

b. Employment related separation. The claimant was compelled to leave employment because of an illness, injury, or allergy condition that was attributable to the employment. Factors and circumstances directly connected with the employment which caused or aggravated the illness, injury, allergy, or disease to the employee which made it impossible for the employee to continue in employment because of serious danger to the employee's health may be held to be an involuntary termination of employment and constitute good cause attributable to the employer. The claimant will be eligible for benefits if compelled to leave employment as a result of an injury suffered on the job.

In order to be eligible under this paragraph "b" an individual must present competent evidence showing adequate health reasons to justify termination; before quitting have informed the employer of the work–related health problem and inform the employer that the individual intends to quit unless the problem is corrected or the individual is reasonably accommodated. Reasonable accommodation includes other comparable work which is not injurious to the claimant's health and for which the claimant must remain available.

Claimant has the burden of proving that the voluntary leaving was for good cause attributable to the employer. Iowa Code § 96.6(2). "Good cause" for leaving employment must be that which is reasonable to the average person, not the overly sensitive individual or the claimant in particular. *Uniweld Products v. Indus. Relations Comm'n*, 277 So.2d 827 (Fla. Dist. Ct. App. 1973). A voluntary leaving of employment requires an intention to terminate the employment relationship accompanied by an overt act of carrying out that intention. *Local Lodge #1426 v. Wilson Trailer*, 289 N.W.2d 608, 612 (Iowa 1980).

While claimant's leaving may have been based upon good personal reasons, it was not for a good-cause reason attributable to the employer according to Iowa law. Claimant's note essentially removes her from the labor market at this time. Claimant cannot meet the elements of Iowa Code 96.5(1)(d) because she has not been released to return to work. Claimant did not describe anything about the employer's practices that are uniquely dangerous during the Covid-19 pandemic. While claimant states that she spoke with Ms. Garcia about performing her duties virtually, it is not a type of job that can be done virtually. Claimant was able to wear a mask to prevent unnecessary spread. Benefits are denied.

# DECISION:

The October 7, 2020, (reference 01) unemployment insurance decision is affirmed. The claimant voluntarily left her employment without good cause attributable to the employer. Benefits are withheld.

Note to Claimant: This decision determines you are not eligible for regular unemployment insurance benefits. If you disagree with this decision you may file an appeal to the Employment Appeal Board by following the instructions on the first page of this decision. Individuals who do not qualify for regular unemployment insurance benefits due to disqualifying separations, but who are currently unemployed for reasons related to COVID-19 may qualify for Pandemic Unemployment Assistance (PUA). You will need to apply for PUA to determine your eligibility under the program. Additional information on how to apply for PUA can be found at <a href="https://www.iowaworkforcedevelopment.gov/pua-information">https://www.iowaworkforcedevelopment.gov/pua-information</a>.

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December 29, 2020 Decision Dated and Mailed

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