IOWA WORKFORCE DEVELOPMENT Unemployment Insurance Appeals Section 1000 East Grand—Des Moines, Iowa 50319 DECISION OF THE ADMINISTRATIVE LAW JUDGE 68-0157 (7-97) – 3091078 - EI

VIRGINIA A KLEINSCHMIDT 3360 – 190^{TH} ST GOOSE LAKE IA 52750

DM SERVICES INC 1515 S 21ST ST CLINTON IA 52732

PAUL PFEFFER ATTORNEY AT LAW 511 S 3RD ST CLINTON ST 52732-4315

Appeal Number:04A-UI-12062-DTOC:10/10/04R:OLaimant:Appellant (2)

This Decision Shall Become Final, unless within fifteen (15) days from the date below, you or any interested party appeal to the Employment Appeal Board by submitting either a signed letter or a signed written Notice of Appeal, directly to the *Employment Appeal Board*, 4th Floor—Lucas Building, Des Moines, Iowa 50319.

The appeal period will be extended to the next business day if the last day to appeal falls on a weekend or a legal holiday.

STATE CLEARLY

- 1. The name, address and social security number of the claimant.
- 2. A reference to the decision from which the appeal is taken.
- 3. That an appeal from such decision is being made and such appeal is signed.
- 4. The grounds upon which such appeal is based.

YOU MAY REPRESENT yourself in this appeal or you may obtain a lawyer or other interested party to do so provided there is no expense to Workforce Development. If you wish to be represented by a lawyer, you may obtain the services of either a private attorney or one whose services are paid for with public funds. It is important that you file your claim as directed, while this appeal is pending, to protect your continuing right to benefits.

(Administrative Law Judge)

(Decision Dated & Mailed)

Section 96.5-2-a - Discharge

STATEMENT OF THE CASE:

Virginia A. Kleinschmidt (claimant) appealed a representative's November 1, 2004 decision (reference 01) that concluded she was not qualified to receive unemployment insurance benefits after a separation from employment from DM Services, Inc. (employer). After hearing notices were mailed to the parties' last-known addresses of record, a telephone hearing was held on December 6, 2004. The claimant participated in the hearing and was represented Paul Pfeffer, attorney at law. Sheree Banks appeared on the employer's behalf. During the hearing, Employer's Exhibits One through Three and Claimant's Exhibit A were entered into evidence. Based on the evidence, the arguments of the parties, and the law, the administrative law judge enters the following findings of fact, reasoning and conclusions of law, and decision.

ISSUE:

Was the claimant discharged for work-connected misconduct?

FINDINGS OF FACT:

After a prior period of employment with the employer, the claimant most recently started working for the employer on February 11, 2004. She worked full time as a credit analyst/collector in the employer's call center. Her last day of work was October 11, 2004. The employer discharged her on that date. The reason asserted for the discharge was excessive improperly reported absences.

The claimant had been experiencing some medical problems that ultimately led to a surgery on August 11, 2004. She was off work on FMLA (Family Medical Leave) from that date through September 20, 2004. Prior to the surgery, there had been three occasions where she had been ill but had called in more than an hour after the scheduled time for her shift, so she was given warnings for failing to properly call in on May 20, June 23 and July 12, 2004. The warning resulting from the July 12 occurrence was a final warning.

The claimant again felt ill on October 2 but called in late. The employer debated about whether that incident should result in discharge, but decided instead to give the claimant another warning. However, the claimant was off work due to illness, properly called in, on October 3 through October 6, 2004.

The evening of October 6, the claimant became light-headed due to her illness, and fell, hitting her head. On October 7, the claimant was scheduled to be at work at 6:00 a.m. She awoke at approximately 4:30 a.m. and realized that she was too light-headed and ill to report for work. She reset her alarm for approximately 6:30 a.m., and then started trying to call the employer. She got a busy signal several times, and other times had difficulty correctly dialing the number, as she still was feeling ill. She was not successful in reaching someone with the employer until 7:15 a.m., 15 minutes late for a proper call-in. As a result, the employer determined to discharge the claimant.

REASONING AND CONCLUSIONS OF LAW:

The issue in this case is whether the employer discharged the claimant for reasons establishing work-connected misconduct as defined by the unemployment insurance law. The issue is not whether the employer was right to terminate the claimant's employment, but whether the claimant is entitled to unemployment insurance benefits. <u>Infante v. IDJS</u>, 364 N.W.2d 262 (Iowa App. 1984). What constitutes misconduct justifying termination of an employee and what is misconduct that warrants denial of unemployment insurance benefits are two separate decisions. <u>Pierce v. IDJS</u>, 425 N.W.2d 679 (Iowa App. 1988).

A claimant is not qualified to receive unemployment insurance benefits if an employer has discharged the claimant for reasons constituting work-connected misconduct. Iowa Code section 96.5-2-a. Before a claimant can be denied unemployment insurance benefits, the employer has the burden to establish the claimant was discharged for work-connected misconduct. <u>Cosper v. IDJS</u>, 321 N.W.2d 6 (Iowa 1982).

Iowa Code section 96.5-2-a provides:

An individual shall be disqualified for benefits:

2. Discharge for misconduct. If the department finds that the individual has been discharged for misconduct in connection with the individual's employment:

a. The individual shall be disqualified for benefits until the individual has worked in and has been paid wages for insured work equal to ten times the individual's weekly benefit amount, provided the individual is otherwise eligible.

871 IAC 24.32(1)a provides:

Discharge for misconduct.

(1) Definition.

a. "Misconduct" is defined as a deliberate act or omission by a worker which constitutes a material breach of the duties and obligations arising out of such worker's contract of employment. Misconduct as the term is used in the disqualification provision as being limited to conduct evincing such willful or wanton disregard of an employer's interest as is found in deliberate violation or disregard of standards of behavior which the employer has the right to expect of employees, or in carelessness or negligence of such degree of recurrence as to manifest equal culpability, wrongful intent or evil design, or to show an intentional and substantial disregard of the employer's interests or of the employee's duties and obligations to the employer. On the other hand mere inefficiency, unsatisfactory conduct, failure in good performance as the result of inability or incapacity, inadvertencies or ordinary negligence in isolated instances, or good faith errors in judgment or discretion are not to be deemed misconduct within the meaning of the statute.

This definition has been accepted by the Iowa Supreme Court as accurately reflecting the intent of the legislature. <u>Huntoon v. Iowa Department of Job Service</u>, 275 N.W.2d 445, 448 (Iowa 1979).

871 IAC 24.32(7) provides:

(7) Excessive unexcused absenteeism. Excessive unexcused absenteeism is an intentional disregard of the duty owed by the claimant to the employer and shall be considered misconduct except for illness or other reasonable grounds for which the employee was absent and that were properly reported to the employer.

Absenteeism can constitute misconduct, however, to be misconduct, absences must be both excessive and unexcused. A determination as to whether an absence is excused or unexcused does not rest solely on the interpretation or application of the employer's attendance policy. Absences due to properly reported illness cannot constitute work-connected misconduct since they are not volitional, even if the employer was fully within its rights to assess points or impose discipline for the absence under its attendance policy. <u>Cosper</u>, supra. In this case, the employer asserts that the reason for the final absence was not properly reported. However, it is clear that the claimant's failure to report her absence within the hour after the start of her shift was not volitional, as she was so ill that she lacked the intent to purposely fail to properly call in. Therefore, no final or current incident of unexcused absenteeism occurred which establishes

work-connected misconduct and no disqualification is imposed. The employer has failed to meet its burden to establish misconduct. <u>Cosper</u>, supra. The claimant's actions were not misconduct within the meaning of the statute, and the claimant is not disqualified from benefits.

DECISION:

The representative's November 1, 2004 decision (reference 01) is reversed. The employer did discharge the claimant but not for disqualifying reasons. The claimant is qualified to receive unemployment insurance benefits, if she is otherwise eligible.

ld/pjs