

**IOWA DEPARTMENT OF INSPECTIONS AND APPEALS  
ADMINISTRATIVE HEARINGS DIVISION, UI APPEALS BUREAU**

**RACHEL L GILMORE**  
Claimant

**IOWA WORKFORCE  
DEVELOPMENT DEPARTMENT**

**APPEAL 23A-UI-05927-DZ-T  
ADMINISTRATIVE LAW JUDGE  
DECISION**

**OC: 12/18/22  
Claimant: Appellant (1)**

Iowa Code § 96.6(2) – Timely Appeal  
Iowa Code § 96.4(3) – Able to and Available for Work

**STATEMENT OF THE CASE:**

Rachel L. Gilmore, the claimant/appellant,<sup>1</sup> filed an appeal from the Iowa Workforce Development May 12, 2023 (reference 05) unemployment insurance (UI) decision. The decision denied Ms. Gilmore REGULAR (state) UI benefits for the week January 29, 2023 through February 4, 2023 because IWD concluded she did not meet the reemployment activities requirement this week after IWD warned her about the requirement. The Iowa Department of Inspections and Appeals (DIA) UI Appeals Bureau mailed a notice of hearing to Ms. Gilmore. The undersigned administrative law judge held a telephone hearing on June 29, 2023. The undersigned heard Appeals 23A-UI-05925-DZ-T, 23A-UI-05926-DZ-T, 23A-UI-05927-DZ-T, 23A-UI-05928-DZ-T, 23A-UI-05929-DZ-T, and 23A-UI-05930-DZ-T together and created one hearing record. Ms. Gilmore participated personally. The undersigned took official notice of the administrative record.

**ISSUES:**

Did Ms. Gilmore file her appeal on time?

Did Ms. Gilmore meet the reemployment activities requirement for the week of January 29, 2023 through February 4, 2023?

**FINDINGS OF FACT:**

Having reviewed the evidence in the record, the undersigned finds: IWD mailed the May 12, 2023, (reference 05) UI decision to Ms. Gilmore at her correct address. The UI decision states that it becomes final unless an appeal is postmarked or received by the IWD Appeals Section by May 22, 2023.

IWD mailed Ms. Gilmore two more UI decisions the same day. Both decisions denied Ms. Gilmore UI benefits for a specific week because IWD concluded she did not meet the reemployment activities requirement for the week after IWD had warned her of the requirement. The reference 03 UI decision denied Ms. Gilmore REGULAR (state) UI benefits for the week January 15-21, 2023. The reference 04 UI decision denied Ms. Gilmore REGULAR (state) UI

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<sup>1</sup> Claimant is the person who filed the UI claim with IWD. Appellant is the person or employer who filed the appeal.

benefits for the week January 22-28, 2023. The appeal deadline in these two decisions was also May 22, 2023.

Ms. Gilmore received all three decisions in the mail. Ms. Gilmore had contacted IWD in January 2023 about the reemployment activities requirement, and she had stopped filing weekly UI claims as of early February. Ms. Gilmore assumed that there were no issues with her UI claim, and she did not file an appeal at this time.

On June 6, 2023, IWD mailed Ms. Gilmore three more UI decisions. All three decisions concluded that IWD had overpaid Ms. Gilmore REGULAR (state) UI benefits in the gross amount of \$456.00 for a specific week because IWD concluded she did not meet the reemployment activities requirement for the week after IWD had warned her of the requirement. The reference 06 UI decision concluded that IWD overpaid Ms. Gilmore REGULAR (state) UI benefits for the week of January 15-21, 2023. The reference 07 UI decision concluded that IWD overpaid Ms. Gilmore REGULAR (state) UI benefits for the week of January 22-28, 2023. The reference 08 UI decision concluded that IWD overpaid Ms. Gilmore REGULAR (state) UI benefits for the week of January 29, 2023 – February 4, 2023. The appeal deadline in each of these decisions was June 16, 2023.

Ms. Gilmore received all three of these decisions in the mail. Ms. Gilmore filed an appeal online on June 8, 2023. The DIA UI Appeals Bureau received Ms. Gilmore's appeal on June 8, 2023. The DIA UI Appeals Bureau set up separate appeals for the reference 03, 04, 05, 06, 07 and 08 UI decisions. This appeal deals with the reference 05 UI decision only.

#### **REASONING AND CONCLUSIONS OF LAW:**

For the reasons that follow, the undersigned concludes Ms. Gilmore did not file her appeal of the May 12, 2023 (reference 05) UI decision on time.

Iowa Code § 96.6(2) provides, in pertinent part: "[u]nless the claimant or other interested party, after notification or within ten calendar days after notification was mailed to the claimant's last known address, files an appeal from the decision, the decision is final and benefits shall be paid or denied in accordance with the decision."

Iowa Admin. Code r. 871-24.35(1) provides:

2. Except as otherwise provided by statute or by division rule, any payment, appeal, application, request, notice, objection, petition, report or other information or document submitted to the division shall be considered received by and filed with the division:
  - (2) If transmitted via the United States Postal Service on the date it is mailed as shown by the postmark, or in the absence of a postmark the postage meter mark of the envelope in which it is received; or if not postmarked or postage meter marked or if the mark is illegible, on the date entered on the document as the date of completion.
    - (b) If transmitted via the State Identification Data Exchange System (SIDES), maintained by the United States Department of Labor, on the date it was submitted to SIDES.

(c) If transmitted by any means other than [United States Postal Service or the State Identification Data Exchange System (SIDES)], on the date it is received by the division.

Iowa Admin. Code r. 871-24.35(2) provides:

2. The submission of any payment, appeal, application, request, notice, objection, petition, report or other information or document not within the specified statutory or regulatory period shall be considered timely if it is established to the satisfaction of the division that the delay in submission was due to division error or misinformation or to delay or other action of the United States postal service.

The Iowa Supreme Court has declared that there is a mandatory duty to file appeals from representatives' decisions within the time allotted by statute, and that the undersigned has no authority to change the decision of a representative if a timely appeal is not filed.<sup>2</sup> Compliance with appeal notice provisions is jurisdictional unless the facts of a case show that the notice was invalid.<sup>3</sup>

Ms. Gilmore received the May 12, 2023 (reference 05) UI decision before the appeal deadline so she could have filed an appeal by the deadline. The notice provision of the decision was valid. Ms. Gilmore's delay in filing her appeal was not due to an error or misinformation from IWD or due to delay or other action of the United States Postal Service. Ms. Gilmore has not established any other good cause reason for the delay in filing her appeal. Since Ms. Gilmore did not file her appeal of the May 12, 2023 (reference 05) UI decision on time, the undersigned lacks jurisdiction (authority) to decide the other issue in this matter.

**DECISION:**

Ms. Gilmore did not file her appeal of the May 12, 2023 (reference 05) UI decision on time. The May 12, 2023 (reference 05) UI decision that denied Ms. Gilmore REGULAR (state) UI benefits for the week January 29, 2023 through February 4, 2023 is AFFIRMED.



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Daniel Zeno  
Administrative Law Judge

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June 30, 2023  
Decision Dated and Mailed

rvs

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<sup>2</sup> *Franklin v. IDJS*, 277 N.W.2d 877, 881 (Iowa 1979).

<sup>3</sup> *Beardslee v. IDJS*, 276 N.W.2d 373, 377 (Iowa 1979); see also *In re Appeal of Elliott* 319 N.W.2d 244, 247 (Iowa 1982).

**APPEAL RIGHTS.** If you disagree with this decision, you or any interested party may:

**1. Appeal to the Employment Appeal Board** within fifteen (15) days of the date under the judge's signature by submitting a written appeal via mail, fax, or online to:

**Employment Appeal Board  
4<sup>th</sup> Floor – Lucas Building  
Des Moines, Iowa 50319  
Fax: (515)281-7191  
Online: [eab.iowa.gov](http://eab.iowa.gov)**

The appeal period will be extended to the next business day if the last day to appeal falls on a weekend or a legal holiday.

AN APPEAL TO THE BOARD SHALL STATE CLEARLY:

- 1) The name, address, and social security number of the claimant.
- 2) A reference to the decision from which the appeal is taken.
- 3) That an appeal from such decision is being made and such appeal is signed.
- 4) The grounds upon which such appeal is based.

An Employment Appeal Board decision is final agency action. If a party disagrees with the Employment Appeal Board decision, they may then file a petition for judicial review in district court.

**2.** If no one files an appeal of the judge's decision with the Employment Appeal Board within fifteen (15) days, the decision becomes final agency action, and you have the option to **file a petition for judicial review in District Court** within thirty (30) days after the decision becomes final. Additional information on how to file a petition can be found at Iowa Code §17A.19, which is online at <https://www.legis.iowa.gov/docs/code/17A.19.pdf> or by contacting the District Court Clerk of Court <https://www.iowacourts.gov/iowa-courts/court-directory/>.

**Note to Parties:** YOU MAY REPRESENT yourself in the appeal or obtain a lawyer or other interested party to do so provided there is no expense to Workforce Development. If you wish to be represented by a lawyer, you may obtain the services of either a private attorney or one whose services are paid for with public funds.

**Note to Claimant:** It is important that you file your weekly claim as directed, while this appeal is pending, to protect your continuing right to benefits.

**SERVICE INFORMATION:**

A true and correct copy of this decision was mailed to each of the parties listed.

**DERECHOS DE APELACIÓN.** Si no está de acuerdo con la decisión, usted o cualquier parte interesada puede:

**1. Apelar a la Junta de Apelaciones de Empleo** dentro de los quince (15) días de la fecha bajo la firma del juez presentando una apelación por escrito por correo, fax o en línea a:

**Employment Appeal Board  
4th Floor – Lucas Building  
Des Moines, Iowa 50319  
Fax: (515)281-7191  
En línea: eab.iowa.gov**

El período de apelación se extenderá hasta el siguiente día hábil si el último día para apelar cae en fin de semana o día feriado legal.

UNA APELACIÓN A LA JUNTA DEBE ESTABLECER CLARAMENTE:

- 1) El nombre, dirección y número de seguro social del reclamante.
- 2) Una referencia a la decisión de la que se toma la apelación.
- 3) Que se interponga recurso de apelación contra tal decisión y se firme dicho recurso.
- 4) Los fundamentos en que se funda dicho recurso.

Una decisión de la Junta de Apelaciones de Empleo es una acción final de la agencia. Si una de las partes no está de acuerdo con la decisión de la Junta de Apelación de Empleo, puede presentar una petición de revisión judicial en el tribunal de distrito.

**2.** Si nadie presenta una apelación de la decisión del juez ante la Junta de Apelaciones Laborales dentro de los quince (15) días, la decisión se convierte en acción final de la agencia y usted tiene la opción de **presentar una petición de revisión judicial en el Tribunal de Distrito** dentro de los treinta (30) días después de que la decisión adquiriera firmeza. Puede encontrar información adicional sobre cómo presentar una petición en el Código de Iowa §17A.19, que se encuentra en línea en <https://www.legis.iowa.gov/docs/code/17A.19.pdf> o comunicándose con el Tribunal de Distrito Secretario del tribunal <https://www.iowacourts.gov/iowa-courts/court-directory/>.

**Nota para las partes:** USTED PUEDE REPRESENTARSE en la apelación u obtener un abogado u otra parte interesada para que lo haga, siempre que no haya gastos para Workforce Development. Si desea ser representado por un abogado, puede obtener los servicios de un abogado privado o uno cuyos servicios se paguen con fondos públicos.

**Nota para el reclamante:** es importante que presente su reclamo semanal según las instrucciones, mientras esta apelación está pendiente, para proteger su derecho continuo a los beneficios.

**SERVICIO DE INFORMACIÓN:**

Se envió por correo una copia fiel y correcta de esta decisión a cada una de las partes enumeradas.